## Texas Video Competition: Senate Bill 5 Highlights Commissioner Barry T. Smitherman The Public Utility Commission of Texas February 10, 2006

- Video Provisions of Senate Bill 5 (new Chapter 66 of PURA, eff. Sept. 1, 2005)
  - State-issued franchises
    - Incumbent local-franchise holders may apply for state franchises upon expiration of their current local franchises
      - Exception: Overbuilders such as Grande Communications may switch to state franchises immediately
    - PUC must issue a franchise within 16 days of receipt of a complete application
    - Applicants define the franchise territories they seek
    - No build-out requirements, *but* economic redlining within chosen franchise territories is forbidden
      - Alternative technologies (e.g., satellite) may be used to satisfy the non-discrimination requirements
    - PEG (Public, Educational, Government) Channels
      - State-franchised providers must offer at least as many PEG channels as existing (cable) providers
      - Cities must deliver PEG broadcasts in "transmission-ready" format
      - New entrants must provide transport beyond 200 feet from the PEG distribution point to the new entrant's location (not a change from existing law for local-franchised cable companies)
    - State-franchise holders must pay a franchise fee to each municipality in which they operate
      - Fee is 5% of gross revenues attributable to that municipality
      - Definition of gross revenues is standardized in the statute
    - Video providers are permitted to flow all franchise fees and payments through to subscribers
  - o Municipalities retain police-power authority to manage rights-of-way
    - But municipalities may not discriminate against state franchisees by denying access to access to the public right-of-way
  - o Application statistics thus far (As of February 2, 2006)
    - 16 companies have sought franchises for a total of 144 unique communities

Grande: 27 communities

• Verizon: 22

• Time Warner: 22

AT&T: 21

ETS Cablevision: 21Guadalupe Valley: 20

- o Customer Protection
  - FCC customer-service standards (47 C.F.R. § 76.309(c)) apply in any municipality until there are two or more providers (including satellite providers) offering service in that municipality
  - PUCT began tracking cable complaints January 1, 2006
  - 34 complaints logged in 2006 thus far; all have been referred to municipalities and/or service providers
  - Exactly who, if anyone, should receive complaints about statefranchised video providers is an open question
- o Study
  - The PUCT, and a Telecommunications Competitiveness Legislative Oversight Committee, will issue a joint report on how Senate Bill 5 is working by December 31, 2006
- o Legal Challenges
  - The Texas Cable and Telecommunications Association (TCTA) has two challenges pending, one in federal court and one in state court
- Other Provisions of Senate Bill 5
  - o Tiered deregulation of local telephone exchanges
    - Exchanges > 100,000 population = Deregulated
    - Exchanges < 100,000 but > 30,000 subject to market test
      - Three competitors: One certificated, one CMRS, one facilities-based
    - Exchanges < 30,000: May be deregulated, or not, per standards in forthcoming Commission rule
  - o Review of universal service funding
  - Intrastate switched access rates reduced over a period of years to parity with interstate access rates