

FEDERAL COMMUNICATIONS COMMISSION

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ADVISORY COMMITTEE ON DIVERSITY FOR
COMMUNICATIONS IN THE DIGITAL AGE

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WEDNESDAY

MARCH 24, 2010

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The meeting convened in the FCC
Meeting Room at 445 12th Street, SW,
Washington, D.C., at 2:00 p.m., Henry Rivera,
Chairman, presiding.

COMMITTEE MEMBERS PRESENT:

HENRY RIVERA, Chairman
GEOFFREY C. BLACKWELL
ANTOINETTE (TONI) BUSH
RALPH D. EVERETT
DAVID HONIG

JANE MAGO
KAREN K. NARASAKI
ANDREW SCHWARTZMAN
DIANE SUTTER
CHARLES WARFIELD
JAMES WINSTON

FCC COMMISSIONERS PRESENT:

JULIUS GENACHOWSKI, Chairman
MIGNON CLYBURN, Commissioner

FCC STAFF PRESENT:

BARBARA KREISMAN, Designated Federal Officer

JAMILA BESS-JOHNSON, Deputy Federal Officer

CAROLYN FLEMING WILLIAMS, Deputy Federal

Officer

JOHN HORRIGAN, Director, Consumer Research,

Omnibus Broadband Initiative

THOMAS REED, Director, Office of

Communications and Business Opportunities

VISITORS:

ANNE LUCEY, CBS

JON P. GANT, Joint Center for Political &

Economic Studies

NICOL TURNER-LEE, Vice President, Director,

Joint Center for Political and Economic

Studies

SUSAN FOX, Disney

SYLVIA STROBEL, Alliance for Women in Media

YING LI, Joint Center for Political & Economic

Studies

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 FCC Designated Federal Official

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P-R-O-C-E-E-D-I-N-G-S

(2:05 p.m.)

MS. KREISMAN: Okay, people on the phone please mute your phones before you speak - I mean, until you want to speak because we have background noise. The people in the control office or booth have already asked me - that they've heard a lot of extra noise. If you all could please mute what's there. And if you put us on hold, make sure you don't have music going on. And the other general instruction is please speak into the mics and wait a minute because it takes awhile for them to get going. So with those very preliminary matters I'll say good afternoon to members, Chairman Rivera.

Welcome to the spring meeting of the Advisory Committee for Diversity in the Digital Age. I'm told it's beautiful outside so we picked a good day. This is the first meeting of the final year of our present charter and that expires in December - early

1 December of this year so the pressure is on
2 for anything else this group may want to do.
3 Thank you for taking time out from your busy
4 schedules to be here today and also on the
5 telephone. You have a packet of information
6 before you that has - and it also has been
7 emailed to everyone on the phone. It includes
8 today's agenda, committee reports, proposed
9 recommendations and PowerPoint presentations.
10 We'll refer to it through the meeting. Our
11 features today include a presentation by Diane
12 Sutter representing the Media Issues Working
13 Group. John Horrigan has joined us to discuss
14 aspects of the Commission's Broadband Plan.
15 Members of the Joint Center for Political and
16 Economic Studies are here to present their
17 report focusing on broadband for minorities.
18 We thank them very much for joining us today.
19 With that I turn the proceedings over to
20 Chairman Rivera.

21 CHAIRMAN RIVERA: Thank you,
22 Barbara, and welcome all. I'm so glad you

1 guys could make it and for those of you on the
2 phone, thank you for taking time out of your
3 schedules to be with us. Before we get
4 started I want to turn the floor over to Andy
5 Schwartzman who has a very special
6 announcement to make.

7 MR. SCHWARTZMAN: Thank you. I
8 apologize for what's a little bit
9 inappropriate for a meeting like this, but I
10 think it's with enough pleasure that I can
11 share that I'd like to do this. As of 2
12 o'clock which is around eight minutes ago
13 Media Access Project announced that I'm
14 stepping aside to become the senior vice
15 president and policy director of Media Access
16 Project which frees me of a lot of
17 administrative stuff, and we're going to have
18 a new president who is known to many of you,
19 Tyrone Brown. He's leaving Wiley Rein and
20 he's coming to Media Access Project, and we're
21 just as excited as can be. And because he's
22 very important to so many of the people in

1 this community I wanted to take the
2 opportunity to tell you about it.

3 (Applause)

4 CHAIRMAN RIVERA: Thank you Andy,
5 and congratulations. Our loss at Wiley Rein
6 is certainly your gain. The other thing I
7 would like to mention before we get started is
8 that the chairman will join us today. He is
9 on the Hill. I'm sure he'd much rather be
10 here with us, but he's running a little late.
11 So whenever he comes in we'll stop whatever it
12 is that we're doing and let him address us and
13 raise whatever matters he wishes to raise with
14 us. So just wanted to alert you about that.
15 And with that, as Barbara said we've got a
16 terrific agenda for you this afternoon and we
17 want to start with our business matters. I'm
18 going to turn it over to Diane whose
19 subcommittee has been very, very busy these
20 past three months. So Diane, the floor is
21 yours.

22 MS. SUTTER: Thank you, Henry. As

1 you know, the Media Issues Subcommittee is
2 divided into three task forces, the first
3 being PPM, the second EEO and the third
4 Funding Acquisitions. The PPM task force has
5 been keeping close tabs on what's been going
6 on with the new changes at Arbitron and while
7 they have no recommendation at this point for
8 the full committee to consider, they continue
9 to be actively involved in observing, watching
10 and making sure that the process continues to
11 move with resolution on PPM that is sought by
12 everyone involved I think. You have a
13 statement from them in your packet. I won't
14 go through it in more detail so that you'll
15 have the opportunity to just see that. The
16 second task force is our EEO task force and
17 Jane Mago chairs that task force and I've
18 asked Jane on behalf of her group to report on
19 their recommendations.

20 MS. MAGO: Thank you, Diane. The
21 EEO subgroup as part of the Media Issues
22 Subcommittee met telephonically a number of

1 times to discuss the various issues that we
2 thought were relevant to promoting the
3 interest of EEO both - not just in the media
4 industry but across platforms. And the
5 specifics, you have the report that's there in
6 the packet that gives the report from the
7 committee and we have just basically three
8 points that we wanted to make today. One is
9 to recognize and thank Chairman Genachowski
10 for his responsiveness to the earlier
11 recommendations that we had to try to pull
12 together a forum to discuss the EEO issues,
13 and we want to reach out with the folks at the
14 OCBO here at the FCC and make sure that that
15 moves along and goes forward. We're very
16 pleased that that's an action that he
17 recognized and is willing to take.

18 Secondly, we have two
19 recommendations that we'd like the Commission
20 to try to consider. One is in recognition of
21 the changes in the way that recruiting -
22 employment recruiting takes place, that the

1 internet has become a very important part of
2 recruiting and the Commission's rules at this
3 point haven't quite recognized that as one of
4 the possible recruiting tools. And so we're
5 making a recommendation that the agency should
6 in fact recognize internet recruiting as one
7 of the potential tools. Mr. Chairman? Henry
8 told us we were going to interrupt, so.

9 CHAIRMAN RIVERA: Well, as I told
10 you the chairman had planned to join us and
11 here he is and we have a bonus with
12 Commissioner Clyburn, so we're awfully glad to
13 see both of you. And we said we'd stop
14 everything when you got here and we would like
15 to hear from you, and so the floor is yours
16 sir.

17 FCC CHAIRMAN GENACHOWSKI:
18 Terrific. Well, first of all let me put this
19 here. It's great to see everyone. It's great
20 to see so many familiar faces and it's great
21 to be here sitting next to Commissioner
22 Clyburn who's been just such a fabulous

1 addition to the Commission. I feel lucky
2 every day that we're working together and I
3 think Rick Kaplan on your team is here. It's
4 been a - as you all know we're in the middle
5 of a busy time. You know, the agency has been
6 focused on broadband for some time, literally
7 everyone, and some people are still, you know,
8 catching up on their sleep after really quite
9 some time of not getting sleep. Some of the
10 rest of us are getting ready to go testify in
11 Congress which we'll be doing tomorrow. But
12 I did want to come by and just talk for a few
13 minutes, mostly to tell you how pleased I am
14 that this committee exists, that you're
15 working on the issues that you're working on.
16 It's incredibly important not just to the
17 Commission, but to all the people who we're
18 focused on in this changing time in these
19 areas. Let me - Henry, and this is so great
20 because I get to call you Chairman Rivera
21 which is -

22 CHAIRMAN RIVERA: It hasn't gone

1 to my head.

2 (Laughter)

3 FCC CHAIRMAN GENACHOWSKI: No.

4 But listen, thank you for doing this work.

5 You know, it's a real contribution to our

6 work. It's important to the Commission and

7 it's a very important thing for distinguished

8 outside participants like you to give of your

9 time and your energy and your knowledge to

10 help advise the Commission in these areas. So

11 I appreciate it very much and we appreciate

12 each of the members of the committee for

13 putting your time into this. We don't take it

14 for granted and we know that it puts an

15 obligation on us to actually pay attention to

16 what you're talking about here, what you're

17 advising us to do and we appreciate your

18 service and we appreciate your

19 recommendations. Thank you in particular the

20 subcommittees on constitutional issues, on

21 media issues, broadband, David Honig, Diane

22 Sutter, Susan Patrick, Toni Cook Bush. Thanks

1 to all of you for working so hard in each of
2 these areas. Every day I'm sure you wake up
3 and you think there can't be any new issues
4 for us to work on and yet there are more.
5 Thanks very much Tom Reed who I'm so glad
6 you've all gotten to know. I'm going to come
7 back and chat about OCBO in a minute. I saw
8 Barbara Kreisman here, Carolyn Williams,
9 Jamila Bess-Johnson. Thanks to all of you for
10 being the ambassadors of the Commission to
11 this important advisory committee. I think
12 Charisse Smith might be here from my staff.
13 If not, I know she works very hard on these
14 issues. Danny Ornstein also helps on these as
15 do everyone on my staff and I thank them for
16 their work.

17 Let me talk mostly today about
18 broadband. We all have broadband on the
19 brain. But first I just want to touch on some
20 of the steps that I'm happy we've taken over
21 the last few months since I was confirmed.
22 First, as you know, we've reactivated, re-

1 energized OCBO which was an office that really
2 wanted to be reactivated and re-energized, and
3 I'm so pleased that Tom Reed came here to take
4 on this challenge. It's a hard challenge.
5 Tom as you know has an extraordinary
6 background, very relevant to the work that
7 you're doing now. We're very grateful for you
8 bringing your energy and your knowledge and
9 your background here and thanks to everyone at
10 OCBO. I know that OCBO has worked on a set of
11 coordinated relationships with the different
12 diversity committee subcommittees and that's
13 very important. And as you know, Tom and
14 others here have led a series of workshops on
15 these areas around capital formation. Tom,
16 you'll probably talk about it a little bit
17 more. If I remember correctly you did two
18 workshops during the broadband proceeding -
19 three including the small business one, so
20 three altogether. Very widely attended and
21 important, and actually produced, as did the
22 advisory committee's letters recommendation

1 that we were able to take advantage of. I
2 know one of the things, Tom, that you did in
3 the capital strategy session is coordinate
4 one-on-one sessions between companies and
5 potential funders, and I think this kind of
6 work, to think really creatively in addition
7 to looking at our rules and our policies, but
8 also thinking how can we play a role in
9 bringing entrepreneurs, small businesses,
10 capital together to increase the
11 relationships, increase the knowledge,
12 increase the chances of success. I know
13 that's something that you're focused on that
14 we spent a lot of time talking about that I
15 think is just terrific.

16 OCBO of course has worked very
17 closely with the national broadband team on
18 its recommendations and you see their input
19 throughout the report. And I'm also pleased
20 that Tom and OCBO have been working on
21 developing and strengthening interagency
22 relationships in this area with NTIA of course

1 but also with SBA and the MBDA. All these
2 things matter. I think we're finding this in
3 a number of different areas. So many
4 opportunities and challenges are developing
5 resulting from and around changes in
6 technology and changes in the communications
7 landscape. And other parts of the government
8 do look to us for information, for facts, for
9 expertise and as I'll come back and talk about
10 in the Broadband Plan, these relationships
11 that Tom and others are building with other
12 agencies, given the horizontal nature of what
13 we do, become very important, can increase the
14 ability of government overall to tackle
15 diversity and other issues in a way that's
16 more important, faster, and can make a real
17 difference. So I think you'll hear more from
18 Tom today. I'm very excited about what's
19 happening with OCBO.

20 As you know, in addition to OCBO
21 we appointed the agency's first chief
22 diversity officer who's been hard at work and

1 has worked very hard with the Broadband Plan.
2 Our Office of Managing Director Steve
3 VanRoekel who I hope comes here at some point,
4 but has been working with Tom, with Mark on a
5 series of practical ideas to think about what
6 we can do with the agency itself in this area.
7 I will confess that some of these ideas came
8 out of suggestions from Commissioner Clyburn.
9 Actually, the best conversation I have, I go
10 meet with Commissioner Clyburn and
11 Commissioner Clyburn says quite rightly, you
12 know, maybe we should think about having the
13 agency do this and this. And I say, you know,
14 that sounds like a good idea. And then I call
15 Steve VanRoekel, and I say hey, maybe the
16 agency should do this and this, and he said,
17 oh we're already doing it. And then I call
18 Commissioner Clyburn back and say oh, you
19 know, you suggested it and it's done, and I
20 think this is a virtuous circle.

21 (Laughter)

22 FCC CHAIRMAN GENACHOWSKI: No, but

1 it's great - what's happening now, the
2 middleman is being cut out and I think it's
3 very healthy. I mean, we've encouraged all of
4 the office heads and bureau heads like Tom and
5 others to communicate directly with the
6 commissioners. There's no monopoly on good
7 ideas and my directive to each of the heads of
8 the bureaus and offices are get the best ideas
9 from wherever they come and do the right
10 thing.

11 With respect to the Managing
12 Director's Office, it's been working hard on
13 our procurement contracts - this is one of
14 Commissioner Clyburn's ideas - to make sure
15 that we're taking diversity issues into
16 account in a best practices way in that work.
17 We held the first - the first agency in the
18 federal government to open a dedicated Blacks
19 in Government space for recruitment,
20 education, career development, other programs.
21 I know that OMD is working very hard. I'm not
22 sure if I mentioned Tom Wyatt who we appointed

1 as the head of Office of Workplace Diversity.
2 But to think really hard about our own
3 recruitment practices and training practices
4 and mentoring practices at the FCC to make
5 sure that we're applying best practices,
6 leading practices in this area. I think we
7 have a lot of work left to do, but I know that
8 the team has been working very hard to make
9 progress and they've begun to make progress.

10 So that brings me to broadband.

11 It's going to be hard to tell this group
12 anything that they don't already know, but let
13 me review some of what our focus has been on
14 the Broadband Plan. First of all, I'm proud
15 of the process that was run. I really do
16 believe it was an unprecedented process in
17 terms of its openness, in terms of the
18 participation that it sought and got from very
19 broad communities that included the workshops,
20 that ones that we've talked about, many
21 others, as you know because many of you
22 participated in them. You know, we held many

1 of them here, but also streamed online. We
2 tried to get as many people into the workshops
3 as they could. In fact, we had a general
4 policy of if there was a topic that we on our
5 own didn't think of to do a workshop on we
6 would take ideas and try to schedule workshops
7 because there's no topic where we shouldn't
8 try to have that discussion. A lot of people
9 when they think about the broadband challenges
10 in the country think about deployment and they
11 stop at deployment. You know, they think hey,
12 there are parts of the country that don't have
13 broadband, how do we get broadband to those
14 areas. Of course, it's very, very important
15 that we do that. It's very important that we
16 think of broadband like electricity, like
17 telephone service. It's a platform for
18 commerce, it's a platform for opportunity,
19 it's a platform for participation in our
20 democracy and it needs to extend everywhere in
21 the country. But to me and to the members of
22 the team it was essential that we not stop

1 there and that we think about the adoption and
2 affordability issues as well. It is a
3 significant thing I think that one of the
4 three main subject headings of the plan itself
5 is inclusion. And it says something about the
6 importance that the whole team and the agency
7 put on the inclusion goal and the inclusion
8 challenges in the Broadband Plan.

9 As you know, thanks to Jon
10 Horrigan the team did a tremendous amount of
11 work getting its arms around what's actually
12 going on in the country with respect to
13 adoption, affordability, usage. You're all
14 familiar with the statistics, but there were -
15 reciting because they're very troubling and
16 very important that we address them. So one,
17 the overall average in the United States for
18 broadband adoption is about 65 percent which
19 is lower than other countries in the world
20 that are trying very hard to become global
21 competitors of the U.S., centers of
22 innovation, so 65 percent is just not good

1 enough for the United States. But as you all
2 know, not only is the U.S. lagging globally
3 when it comes to its overall rate of adoption,
4 but communities inside the United States are
5 lagging, and Jon's survey confirms this, Dr.
6 Turner-Lee's work confirms this, others. So
7 in minority communities, in low-income
8 communities, in rural communities, among
9 seniors, the adoption rate is lower than 65
10 percent, in some cases much lower. In tribal
11 areas the number is so low it's embarrassing
12 even to talk about. The numbers I think that
13 we estimated is roughly a 5 percent adoption
14 rate in tribal areas, and for regular
15 telephone service the adoption rate is the 65
16 percent that it is for broadband around the
17 country.

18 These statistics are you know
19 troubling just when you say them, but when you
20 consider the rising costs of digital exclusion
21 they become even more troubling. And so five
22 years ago, ten years ago, if you were looking

1 for a job, what would you do? You would get
2 a newspaper and you would look for a job and
3 newspapers are very democratic, right? They
4 cost a quarter, they're available to everyone,
5 you know, not a bad thing. Well today as you
6 all know job postings I'd like to say are
7 moving, but the truth is they largely have
8 moved from newspapers to online, obviously
9 creating real issues around newspapers - topic
10 for a separate conversation - but when you
11 think about it, you think about the fact that
12 classifieds have moved online, increasingly
13 companies are doing their job postings on
14 line. Increasingly companies are doing all of
15 their job postings online. Increasingly
16 companies are requiring applications for jobs
17 to be submitted online. So what a number of
18 years ago might have been an inconvenience
19 today is a serious disadvantage. If you're
20 looking for a job you need to have access to
21 the internet. Or think about children,
22 especially children in communities that have

1 lower than average adoption rates. We've all
2 - well, I'll tell you my experience. When I
3 talk to school teachers, especially school
4 teachers at public schools in urban areas or
5 other areas with high populations of low-
6 income students, here's what they say on a
7 good day. They say half my kids or less have
8 broadband and the rest don't. What am I
9 supposed to do? If I want to give out
10 homework assignments, research assignments
11 that get these kids familiar with the digital
12 tools they need to be participants in our
13 economy and participants in our democracy. So
14 what am I supposed to do? If I give out a
15 homework assignment, a research assignment
16 that relies on the internet the half of my
17 students or more who don't have internet
18 access, they're at a disadvantage. At best
19 they have to scramble to find a library or
20 something where they can do it. Tells you why
21 it's so important - I'll come back to e-Rate
22 in libraries and schools in a minute - but

1 they really, you know, they have to scramble
2 and sometimes they can't scramble enough and
3 they can't participate in those homework or
4 research assignments. And the teacher says
5 well, you know, I don't want to disadvantage
6 those kids, but if I don't give out
7 assignments that require digital tools and
8 skills I'm disadvantaging the kids who do have
9 broadband. And the truth is there is no
10 answer to this problem other than to tackle
11 the issues of digital inclusion very seriously
12 because we cannot continue to educate
13 generations of our kids who graduate from high
14 school without having the tools they need to
15 participate in a digital economy and in our
16 democracy.

17 So the plan as I hope you all saw
18 took this very seriously, included many
19 suggestions on how to tackle these issues. A
20 number of them came from suggestions we
21 received from the outside, including from the
22 Diversity Committee. A number of them came

1 from Commissioner Clyburn and my other
2 colleagues on the Commission. Just to
3 summarize some of them. The Broadband Plan,
4 by the way, is the gift that keeps on giving
5 and there's no attempt to summarize that can
6 capture everything.

7 (Laughter)

8 FCC CHAIRMAN GENACHOWSKI: But
9 I'll mention a few. One is the plan
10 recommends a once in a lifetime transformation
11 of the Universal Service Fund including
12 tackling Lifeline and Link-Up and making sure
13 that they work for broadband. This is the
14 kind of thing that we're excited about, needs
15 to be done, pleased that it's in the plan.
16 The plan has recommendations around e-Rate,
17 making sure that schools and libraries can
18 play the role they need to play. As you know
19 from what I said before, I don't think that's
20 enough. I think it's necessary but not
21 sufficient, but it is necessary. As many of
22 you know we've already made a down payment on

1 e-Rate 2.0 at the Commission meeting, when was
2 it, two months ago? Last month? Time flies.
3 We unanimously adopted a reform for e-Rate
4 that will allow schools to make their e-Rate
5 funded facilities available to the community,
6 and we hope schools take advantage of that
7 because we need our schools and libraries to
8 be public institutions where people can have
9 access where they don't have them at home.
10 The plan recommends the creation of a digital
11 literacy corps. Like other ideas in the plan,
12 this is modeled on successful ideas that have
13 started to work out in the communities. One
14 Economy is an example of an organization that
15 over the years has benefitted, they have their
16 digital connectors program. We think that a
17 real commitment to a digital literacy corps
18 focused on the communities that are lagging
19 behind in the United States will make a real
20 difference. Without getting into tremendous
21 detail the plan includes a series of
22 recommendations to try to tackle the tribal

1 gap and we'll take those seriously in a series
2 of ways. I won't do all the - Jeff knows all
3 the recommendations and would be pleased to
4 talk about that more.

5 I do want to mention one other
6 thing which I'm very pleased about. I think
7 it's quite important and sometimes gets less
8 attention. The affordability and literacy and
9 relevance issues that as John Horrigan has
10 explained are what underlay the adoption gap
11 apply not only to ordinary consumers, but to
12 small businesses as well. We saw this at our
13 hearing in Chicago. We did a hearing on small
14 businesses and we received a lot of input on
15 this. We need to make sure that all of our
16 small businesses have a real opportunity to
17 participate in the opportunities of broadband.
18 The anecdotal information I think we've all
19 seen. We had, you know, whether it's Blue
20 Valley Meats in Diller, Nebraska, which
21 significantly increased its business and its
22 workforce by taking advantage of broadband, or

1 Warren Love who is the founder of CakeLove
2 here in D.C. For those of you who don't know,
3 I really - I encourage you to pay attention
4 the Warren Love CakeLove story. He
5 participated in our hearings, he spoke at our
6 small business - our SBA event. He has taken
7 his business, started at 14th and U Street in
8 Washington, D.C., expanded it from, you know,
9 no stores to I believe seven stores now, from
10 zero employees to I believe 40 or 50 employees
11 in these last few years in difficult,
12 challenging economic times. And here's what
13 he said to us at one of the input events that
14 we did. He said I owe this expansion and the
15 success of this business to broadband. He
16 said I just realized that if I want to
17 succeed, if I want to grow a business, if I
18 want to create opportunity and hire people I
19 need to go to where the customers are and the
20 customers are online and they're on their
21 mobile phones. And he's doing really
22 innovative things, you know, very forward-

1 looking in terms of using cloud computing to
2 lower the operating cost of his business,
3 using online marketing techniques to reach
4 people where they are and it works. Well, he,
5 you know, that's the exception, not the rule.
6 Like so many other things that we're finding
7 in the broadband area, we have to take things
8 that are the exception and make them the rule.

9 And many people who run small
10 businesses around the country in our urban
11 areas and our rural areas our work shows have
12 the same affordability, literacy, relevance
13 gaps as we see with ordinary consumers and so
14 there are a series of recommendations in the
15 Broadband Plan to tackle this. It's something
16 that Tom is really focused on. I think
17 they're very important. We're working on
18 public-private partnerships with the Small
19 Business Administration where we can channel
20 some government funding, bring together some
21 private companies to increase training for
22 small businesses in this area. There are a

1 whole series of other small business issues
2 that we're working on. Tom will catch you up
3 on all of those.

4 Let me briefly mention our
5 consumer transparency issues which are also
6 very important and I think will help with
7 literacy, relevance, inclusion, helping people
8 understand the - what's actually happening
9 with broadband, see the benefits of it. I
10 won't talk at great length now about the
11 series of recommendations in the plan around
12 making sure that broadband is deployed to
13 promote our country's education goals and
14 healthcare goals and others. I see e-
15 government in general as a real opportunity.
16 Everyone wins if we can accelerate universal
17 broadband and accelerate the transition of
18 government from paper to electronic. You
19 know, the government can provide better
20 services to its citizens for less money,
21 helping our environment and our energy future
22 among other things, but here's the thing that

1 we learned as part of our Broadband Plan.
2 Until we achieve universal broadband
3 government has to maintain two
4 infrastructures. You know, so some people ask
5 - I don't see the Broadband Plan here, I meant
6 to bring it down - but some people ask why did
7 you publish this thing. And you know, and the
8 response is until everyone has broadband how
9 could we do a Broadband Plan that wasn't
10 available to people who didn't have broadband?
11 So of course it's online, we released it
12 online, it's in PDF, it's in HTML, it's
13 searchable, but there's a point here that I
14 would just point out to everyone, that
15 actually the FCC like other government
16 agencies have to maintain two infrastructures,
17 right? We have to do paper, we want to do
18 electronic and we will. Until everyone's in
19 universal broadband we have to spend more
20 money than we need to spend. The more we can
21 accelerate universal broadband the faster
22 government can provide better services to all

1 its citizens for less money, saving money that
2 really could be better deployed on a lot of
3 issues that this committee and others are
4 focused on. And so these issues around e-
5 government in addition to simply providing
6 better services to people also will help us
7 tackle some of the funding issues that we face
8 over time I believe.

9 Let me briefly touch on an issue
10 that I'm sure everyone in this room has been
11 thinking about and just make a point about it.
12 This is the spectrum recommendations in the
13 plan. You know, when - at the beginning of
14 the process I think when some people thought
15 oh, you're going to do a Broadband Plan,
16 everyone assumed well this is a plan about
17 improving what happens when people plug their
18 computers into the wall and get wired
19 broadband. And of course we concluded that
20 that is not all we need to do, that obviously
21 we need to make sure that we have a world-
22 class wired infrastructure, but we also need

1 to make sure we have a world-class mobile
2 broadband infrastructure, a world-class
3 wireless infrastructure. It's an
4 extraordinary opportunity for the U.S. in the
5 decade and more ahead for real job creation,
6 for real small business creation, for real
7 opportunity and it's an area where we have the
8 opportunity to lead the world, but we also
9 have identifiable risks if we don't tackle it.
10 I think if we do it right it can be an engine
11 for job creation, broad opportunity, as strong
12 as anything we've ever had in the country, and
13 if we get it wrong we'll be wondering why
14 leading mobile innovation companies are
15 starting their businesses across the Atlantic
16 or across the Pacific.

17 Now, one of the recommendations in
18 the plan coming out of the record that we
19 developed involved looking at broadcast
20 spectrum and thinking creatively about how we
21 can have a win-win around the spectrum to free
22 up spectrum for mobile broadband and also

1 preserve free over-the-air broadcasting for
2 viewers. And I understand and I am more than
3 sympathetic with the diversity concerns that
4 this could raise. It is, you know, not
5 desirable to reduce the number of voices that
6 we have in markets, and broadcast TV stations
7 obviously play an important role. What I
8 think can be a real win-win for everyone in
9 this area is to look at the opportunities that
10 can come out of broadcast spectrum sharing, a
11 reduction in operating costs and capital
12 infusions that can come out of the incentive
13 auctions that we've suggested. And if a small
14 number of TV stations in a small number of
15 markets share 6mhz channels, they don't go off
16 the air, but they share, we can free up a
17 tremendous amount of spectrum for mobile
18 broadband and all the economic and social
19 opportunities that would create. In so doing,
20 that could provide broadcasters the
21 opportunity to reduce operating costs and as
22 we work to structure an incentive auction,

1 generate capital which of course is so sorely
2 needed. And so this is something that I hope
3 we can work on together. I think - I would
4 encourage everyone involved to look at this
5 issue from all sides and to work with us on a
6 real win-win that promotes our mobile
7 broadband future, we all share an interest in
8 that, and also looks at how we can meet some
9 of the challenges and preserve diversity of
10 voices in the broadcast area. You know, call
11 me a bright-eyed optimist, but I do believe
12 there is an opportunity here for a real win-
13 win that works for everyone, and what I would
14 ask everyone to do is work with us, roll up
15 your sleeves and look at all the different
16 ways that this can be structured that really
17 works for the country.

18 I think we have an opportunity and
19 I hope we can work together on seizing it.
20 There are of course many other issues that I
21 haven't touched on. I know I've gone on way
22 too long and I suspect that there are people

1 upstairs who are very angry that I'm still
2 down here. I'm glad that Tom is here. I know
3 he'll speak with you. I'm thrilled that
4 Commissioner Clyburn has taken the time to be
5 here as well. So let me stop there. Thank
6 you again for the important work that you do
7 on this committee and in providing your input
8 and advice to the Commission. We appreciate
9 it very much and with that, Commissioner
10 Clyburn I cede the microphone to you.

11 (Applause)

12 COMMISSIONER CLYBURN: Before you
13 leave, Mr. Chairman, first of all - oh, okay.
14 My pleasure. I want to thank you for a whole
15 host of things. Thank you for your
16 friendship, for your advice, for listening to
17 this person who seems to always brag about
18 being a very southern person, very outside-
19 the-Beltway, but I really sincerely want to
20 thank you for even the ideas where you can
21 tell that I'm pulling them from all sorts of
22 places that I can't even define. You at least

1 listen and pretend that all of my ideas are
2 sound.

3 (Laughter)

4 COMMISSIONER CLYBURN: But I want
5 to say to you that, you know, the Chairman has
6 touched on many things and I don't think I
7 have anything left to say, but we will be best
8 friends for life let me say in front of all
9 these witnesses if you were to continue that
10 tomorrow when we're in front of that committee
11 so that - and maybe I can get out of there and
12 feel okay.

13 But I want to thank all of you. I
14 know for many of you this has been a long
15 journey. For many of you you might have
16 questioned at least for a minute, you know,
17 why. Why do I stay committed to this when
18 maybe I haven't been listened to as much. Why
19 do I stay committed to this when maybe you
20 don't see the types of change that you expect.
21 But I think in listening to the Chairman and
22 seeing the direction in which we are headed at

1 this agency you will not have another moment
2 of why. You've got five individuals who are
3 willing to listen, who get along most days,
4 right? But who recognize that we can no
5 longer do things in the same way. You've
6 brought that forth. I love what you said
7 "making the exception the rule." I think
8 those are words that if we truly embrace in
9 their fullest context that again we will never
10 ask why we are here involved in these critical
11 issues and involved in making this
12 communications space more robust and more
13 inclusive for all Americans. You can rest
14 assured that we are actively involved at every
15 level of this agency in reviewing the
16 recommendations that you've put forth.

17 As the Chairman mentioned - and
18 thank you - we worked with his office closely
19 and with Tom Reed to take a look at every
20 single recommendation you've had to date. I'm
21 going to ask a couple of things of you. Many
22 of the recommendations that you put forth kind

1 of met us here. They were here long before
2 they even heard of a Mignon Clyburn. Well,
3 they've might have heard of Julius.

4 (Laughter)

5 COMMISSIONER CLYBURN: So you
6 know, quite frankly and honestly we've got a
7 lot of catching up to do. And in addition to
8 that, I think there are seven or eight
9 recommendations that have been circulated
10 since we've been here. I anticipate, and the
11 Chairman has brought forth that too, that
12 we're going to move on many of those
13 recommendations. But there are a number of
14 those that might need to be tweaked, might
15 need to be discussed a bit further, and for
16 various reasons may not be doable at this
17 time, but that in no way is a negative
18 reflection on our commitment to this committee
19 and our commitment to diversity. I see our
20 efforts with respect to diversity as a team
21 effort, and I look forward to continued
22 collaboration. If there are any issues that

1 you find with respect to process I encourage
2 you to let me know, I encourage you to let the
3 Chairman know, and all of us know because
4 we're your partners in all of this. So with
5 that engagement and with that dialogue any
6 concerns that you have I think can be
7 resolved. So again, I think the Chairman
8 basically said everything that I would have
9 said and plus everything that he's supposed to
10 say, but I want to affirm to you that you have
11 a partner. You not only have a partner, you
12 have a friend and I'm looking forward to the
13 next few months and the next years, at least
14 for me, the next two and a half or so years,
15 where we're going to make incredible changes
16 in this country, and again, we'll never, never
17 ask why. Thank you.

18 (Applause)

19 FCC CHAIRMAN GENACHOWSKI: Thank
20 you, everyone.

21 CHAIRMAN RIVERA: Thank you both
22 for being here. It really meant a lot to all

1 of us to have you here and to hear your words
2 of encouragement. Thanks so much. All right.
3 Jane, thank you for -

4 MS. MAGO: I was in mid-sentence.

5 (Laughter)

6 CHAIRMAN RIVERA: Yes, I know you
7 were.

8 MS. MAGO: As I was saying - but I
9 digress. No, back to the report. As the
10 Chairman indicated I think in his remarks so
11 eloquently, one of the key areas for
12 recruiting is in the internet. And so we're
13 pleased that one of the recommendations that
14 we have here is to have the Commission
15 recognize internet recruitment as one of the
16 checklists of recruitment options for
17 complying with the EEO plan in the broadcast
18 arena, and we think that that's something
19 that's very important. He also touched on I
20 think a little bit the other recommendation
21 that we have which is to ask the agency to
22 look at a rulemaking proceeding that would

1 look at how you apply EEO rules across all of
2 the platforms. I think we as a group have
3 talked a number of times about that it's not
4 just about broadcasting, or it's not just
5 about the telecom area, but rather EEO is an
6 important aspect of all of the businesses.
7 And while the Commission recognizes on a broad
8 level that there's EEO across - requirements
9 that go across all of the businesses, it
10 really is always focused on broadcasting and
11 has most specific rules when it comes to the
12 broadcasting arena. So one of our
13 recommendations was to look at a rulemaking
14 that would look across all of the various
15 platforms, especially as we now converge more
16 and more and consider how that important goal
17 should be applied across platforms.

18 CHAIRMAN RIVERA: All right, thank
19 you Jane. So, the chair will take as a motion
20 the first recommendations - we'll break them
21 up so we can discuss them intelligently if we
22 need to do that - on internet-based

1 recruiting. Is there a second to that? Yes,
2 all right. Is there any discussion?

3 (No response)

4 CHAIRMAN RIVERA: All right. All
5 those in favor say "Aye."

6 (Chorus of ayes)

7 CHAIRMAN RIVERA: Opposed?

8 (No response)

9 CHAIRMAN RIVERA: Motion carries.

10 Second recommendation is the apprenticeship of
11 EEO rules - or the recommendation actually
12 would be for the Commission to institute a
13 rulemaking to apply EEO rules across
14 platforms. The chair will take that as a
15 motion from the committee. Is there a second?
16 Discussion?

17 (No response)

18 CHAIRMAN RIVERA: All those in
19 favor say "Aye."

20 (Chorus of ayes)

21 CHAIRMAN RIVERA: Opposed?

22 (No response)

1 CHAIRMAN RIVERA: Motion carries.

2 Thank you, Jane. Diane?

3 MS. SUTTER: Thank you. The
4 Funding for Acquisitions task force has been
5 very busy not only with making recommendations
6 but following up on them. We appreciate the
7 Chairman as well as the commissioners' support
8 for the recommendations that have been made
9 and toward that effort the chair of the task
10 force which is Susan Patrick and I had an
11 opportunity to spend time with Carolyn
12 Williams and Tom Reed to really meet with them
13 since most of the recommendations we made get
14 sent to them to implement. We met with them
15 to sit down and talk about the recommendations
16 we had made in December, what had happened
17 with those and how we might support their
18 office in making them a reality. We were
19 really thrilled that they gave us a great deal
20 of time, they were very receptive to our
21 discussion and I think we have identified ways
22 that we can - especially as it comes to

1 funding for acquisitions for small and medium
2 and smaller deals that we can actually get an
3 educational process started for lending
4 institutions whereby they understand more
5 lending to this.

6 And we are looking at the FCC
7 website. We had conversations about the
8 relaunch of the FCC website and we have since
9 that time supplied them with some examples of
10 the materials that we think could be used as
11 possible inclusion on the website that talk
12 about how to lend to broadcast, the nuances of
13 it and how to be successful in doing that. So
14 we're hoping to continue that relationship and
15 to keep moving toward that.

16 The second aspect with the
17 implementation of working with the other
18 agencies, I think you heard the Chairman
19 reflect that that's an issue for them. Also
20 we've been talking with them about how we
21 might coordinate with that. And in the
22 process we have also talked about TDF and the

1 question that has been raised by the budget
2 process as to whether or not it will be
3 renewed. You may know that that is probably
4 the only official opportunity for funding that
5 exists within the sector right now
6 specifically for telecom and the inclusion of
7 broadcast. It was budgeted for potential
8 elimination. We had conversations with both
9 Tom and Carolyn about whether or not that
10 might be something that we should look at.
11 That is funded by auctions. As you know,
12 there have not been any auctions recently,
13 hence the funding is severely limited. Of the
14 \$80 million that they originally had they have
15 less than \$2 that has not yet been deployed,
16 but they have a number of companies that they
17 are currently working with that are still in
18 the process. So if it were to be eliminated,
19 then the question of how those companies would
20 be handled going forth is still an issue.

21 We had a conference call that took
22 place with Jim Pastoriza and he of course

1 talked about what his plans are for TDF and
2 how we might work with them going forward.
3 And as a result we have a recommendation that
4 the Advisory Committee on Diversity recommends
5 that the Commission adopt a legislative
6 recommendation to urge that the U.S. Congress
7 continue to authorize and re-calibrate the
8 Telecommunications Development Fund to focus
9 on access to capital for historically
10 disadvantaged populations and to diversify the
11 products, deal sizes and industries to which
12 TDF provides financial support. In re-
13 calibrating the fund, we suggested ways in
14 which they might focus on access to capital
15 for historically disadvantaged populations,
16 for example, providing greater service to
17 minority and women through race-neutral full-
18 file review of applicants. Diversify the
19 products by offering a balanced portfolio of
20 loans, grants, equity investments and
21 educational services, diversifying the deal
22 size by providing micro loans and

1 participating in larger deals by providing
2 mezzanine financing. Traditionally they have
3 been more focused on equity in terms of what
4 they've provided. Diversifying the scope of
5 the industries in which it participates by
6 investing in the many sub-fields of
7 telecommunications such as a greater focus on
8 broadcasting and cable.

9 The fund itself has done 12 to 14
10 loans, most of which have been in the telecom
11 space and the recommendations of this task
12 force to the full committee are that
13 broadening the focus of the committee - of the
14 fund as well as how it invests its money and
15 where it invests its money might also provide
16 for greater opportunities in other industries
17 besides the one that it has mainly focused on.
18 So that is the recommendation of the
19 committee.

20 CHAIRMAN RIVERA: All right, the
21 chairman will take that as a motion. Is there
22 a second? All right. So the motion is

1 basically to try to save the TDF. It's been
2 zeroed out of the budget so that's what we
3 will be voting on. Is there any discussion on
4 this motion?

5 (No response)

6 CHAIRMAN RIVERA: All right, all
7 in favor say "Aye."

8 (Chorus of ayes)

9 CHAIRMAN RIVERA: Opposed?

10 (No response)

11 CHAIRMAN RIVERA: Motion carries.
12 Thank you very much Diane and congratulations
13 to you and your subcommittee chairs, your task
14 force chairs. Really a good body of work
15 here. Thanks so much.

16 MS. SUTTER: I would also like to
17 thank the subcommittees, the task forces.
18 They have worked in each of their areas, had
19 meetings beyond and done a lot of work to try
20 and bring this committee these
21 recommendations. So thank you.

22 CHAIRMAN RIVERA: Thanks so much.

1 As Barbara said this is the last year of our
2 charter. Could be that the chairman will re-
3 charter this available committee. I hope that
4 he does, but we've got a limited amount of
5 time to get cracking here so I'm hoping that
6 we hear from all the subcommittees at our next
7 meeting which will be sometime in June.

8 Barbara and I will caucus and find out when a
9 good time would be for us to get together.

10 But you can plan on a June timeframe for those
11 of you working on additional recommendations
12 to come forward. So now we will move into our
13 reports and I'd like to call on Tom Reed who
14 heads up the OCBO to tell us what's going on
15 down there.

16 MR. REED: Thank you. Good
17 afternoon everybody. First of all, I'd like
18 to thank Henry for inviting me here to report
19 to you here today. I'm going to try and keep
20 my comments brief. I'd like to thank the
21 chairman, Chairman Genachowski and
22 Commissioner Clyburn for their remarks. In

1 fact, I want to take this opportunity to thank
2 all of the commissioners because they have
3 provided OCBO with unwavering support and I
4 think all of you here know that without that
5 kind of support the office really can't do
6 what it's been chartered to do. So that's
7 been really encouraging for me and my staff,
8 and it has sort of increased our ability to do
9 our job. But just to let you know what we've
10 been up to probably in the last few months,
11 since the last committee meeting. You know,
12 fortunately Chairman Genachowski, you know,
13 it's nice when your boss does some of your
14 work for you. He mentioned a lot of things
15 that we've been up to with the Broadband Plan
16 and Diane has mentioned the work that we've
17 been doing with the Media Issues subcommittee
18 and sort of advancing some of those
19 recommendations. As I think I mentioned to
20 Diane and Susan, with respect to the Media
21 Issues subcommittee the educational component
22 that they're discussing you know obviously is

1 something that we're very excited about and we
2 are in the process now. We've gotten the
3 materials that Diane and Susan sent to us.
4 We're going to be reviewing those. We have
5 had - I've had a conversation with Austin
6 Schlick. The only issue with respect to
7 materials that we would put on our website
8 would just be vetting them internally because
9 they're materials that tacitly we would be
10 endorsing. So that's not going to be a
11 problem I don't think. So the chairman
12 mentioned Steve VanRoekel and this was in
13 connection with this issue, Steve VanRoekel
14 who is the head of the Office of the Managing
15 Director. He is in the process of revamping
16 the FCC's website which I think everybody here
17 knows needs a lot of work. We are also in the
18 process of redesigning our own portion of that
19 website and so we are excited that we want to
20 be able to provide sort of the educational
21 materials, not just with respect to lending to
22 broadcast properties, but all issues that are

1 relevant to our constituent groups so that
2 there can be one central repository of
3 academic materials and instruction materials
4 that will be helpful to small businesses and
5 diverse businesses. So that's something that
6 we've been working on.

7 Chairman Genachowski mentioned the
8 work that we've been doing with the broadband
9 team, and I won't go into detail about that,
10 but I will say one of the issues that - a
11 couple of the issues that we focused most on
12 with respect to the National Broadband Plan
13 was to make sure that with respect to economic
14 opportunities that our recommendations put a
15 lot of emphasis on digital literacy and
16 training for small businesses, and making sure
17 that a lot of that would be done through SBA
18 since they are branded, small businesses
19 recognize who they are, they recognize the
20 small business development centers, and we
21 wanted to make sure that the instruction and
22 the guidance through the National Broadband

1 Plan went through SBA and then secondarily
2 through the Entrepreneurial Development Agency
3 so that the kind of mentoring and guidance
4 that small businesses require when you're
5 dealing with new technology and new media,
6 that they would have at their disposal. So
7 that - those are some of the issues that we
8 focused on most in dealing with the National
9 Broadband Plan.

10 We have been hard at work with,
11 you know, the Constitutional Issues
12 subcommittee. I'd like to thank David for all
13 of his hard work and his team. I know Joe
14 Miller is here and Jackie, I don't see her
15 here, but I don't know if you all see that
16 huge binder that David has in front of him.
17 The pending issues that are before the
18 Commission that have been - that Commissioner
19 Clyburn alluded to, that have been weighing
20 heavily on the Commission for decades, and
21 some of them more recently. David and his
22 team were good enough and kind enough to put

1 together a lot of intelligence for us as we
2 excavate each one of these issues. We're
3 going through them one at a time and my staff
4 has been very committed to going through each
5 of these recommendations so that we get as
6 much intelligence as possible so that we can
7 make meaningful progress. The chairman and
8 all the commissioners are very committed to
9 making progress on all of these issues. So
10 David and his team met with us for two long
11 sessions as we went through each one so that
12 we can be most informed as we go to each of
13 the bureaus and offices. Barbara knows we had
14 met with the Media Bureau to talk about a
15 number of the issues, finding out which ones
16 have just been languishing, you know. Those
17 where there in principle isn't - there isn't
18 real opposition to them, but they've been
19 languishing procedurally. We want to identify
20 those. Those where there are sticking points,
21 we want to clarify what those points are to
22 determine whether or not we can redirect or

1 find a position that's going to be more
2 viable, and then identifying those that either
3 are docketed or moot so that we can move
4 forward and get the kind of work done I think
5 that this committee believes in and that OCBO
6 definitely believes in. So we've made a
7 tremendous amount of progress there.

8 Before I close I wanted to mention
9 one - there's one workshop that we did I think
10 that we hadn't done at the time that we had -
11 that this committee met last, and that's the -
12 we did at the tail end of January a round
13 table discussion. Jim was a part of that and
14 Jeff was a part of that. We did a round table
15 discussion which sort of changed gears a
16 little bit in terms of how the other workshops
17 were done on broadband. It dealt with
18 minority radio and finding or discussing
19 digital and new media strategies for minority
20 radio. Carolyn did a tremendous job
21 moderating that panel and did a great job
22 putting that group together so I'd like to

1 commend her and the OCBO staff that put that
2 discussion group together. It's the beginning
3 of discussion. We intend and are committed to
4 doing that on a regular basis because
5 obviously we aren't going to find all the
6 solutions in one 2-hour session. But we think
7 it's necessary in addition to finding a lot of
8 the solutions that we need to find for small
9 and minority radio we are looking for new
10 solutions with respect to those entities
11 because it's extremely important. And that
12 discussion group acknowledged how important
13 and essential minority radio continues to be,
14 and given the current economic state what we
15 need to do to give them as much assistance as
16 possible. So I look forward to having more
17 conversations, bringing more experts in to
18 talk about what solutions we need to be
19 looking at. So that was one of our sessions
20 I think that received just the most attention
21 and people were most excited about. So we
22 look forward to doing that again.

1 And I think with that Diane
2 covered most of what we were doing with that
3 group so I don't think I have to repeat that,
4 but that's essentially what we've been up to.
5 I would like to say for all the subcommittees
6 I hope you know by now our door is open. We
7 welcome, not just welcome, we encourage our
8 expertise and your help. I mean, we really do
9 need it and I think it's one of the ways that
10 we can move forward very quickly on some of
11 the issues that are before this committee. So
12 thank you.

13 CHAIRMAN RIVERA: Thank you, Tom.
14 We're very pleased that you're engaged as you
15 are with these issues and in particular I
16 think the notion of your going through these
17 84 recommendations is very exciting. We need
18 somebody to do that and we're glad that you
19 got the call. And thank you, David, for all
20 the work that you've been putting in to try to
21 move that along. Again, I think it's just
22 terribly exciting and we need to - it needs to

1 be done. So, and we're glad the Chairman is
2 committed to moving these things along as
3 well. So, are there any questions for Tom?
4 I certainly would echo his plea basically to
5 the subcommittees to make use of OCBO because
6 the Chairman has dedicated them as the point
7 person to work with our committee and he's, as
8 he said, ready, willing and able to do that.
9 So if you need some help, Tom's the guy.

10 All right. Let's move on then to
11 our report from John Horrigan. Thank you for
12 being here, John. Who's going to talk to us
13 about broadband adoption and use in America.
14 The Chairman referenced his study and
15 presentation in his remarks so we're anxious
16 to hear and see it. John, thank you.

17 MR. HARRIGAN: Thank you very
18 much. It's a pleasure to be here. What I
19 want to do today is go through some of the
20 findings from the white paper that the FCC
21 released prior to the Broadband Plan called
22 Broadband Adoption and Use in America. We

1 undertook this white paper based on a survey
2 that we conducted in October/November of last
3 year, and the survey itself was key inputs
4 into formulating the recommendations in the
5 Broadband Plan for adoption. So what I'm
6 going to do is go through the slides. The
7 slides themselves have more detail than I'm
8 going to touch on today so I'll probably be
9 saying to the people in the AV room "next
10 slide" quite often. But there's extra detail
11 there for you if you want it and I'm going to
12 try to get through them so that we can have a
13 discussion or I can entertain any questions.
14 I have a question already. Karen?

15 MS. NARASAKI: Yes, thank you. I
16 noted with interest some of the breakout data
17 for African-Americans and Latinos, and I was
18 wondering what data there was from Asian-
19 Americans in this.

20 MR. HARRIGAN: Good question and
21 sort of in the spirit of getting the slide
22 show going I'll ask that we go to the second

1 slide that talks a little bit about what I
2 want to accomplish today. Then I'll ask that
3 we advance to slide number 3 that talks about
4 the sample. We conducted a national random
5 dial telephone survey. Let's skip ahead one
6 slide further. I'm sorry, go back two slides.
7 That slide, yes. There's the slide that
8 describes the nature of the sample. We
9 conducted a national random- digit dial
10 telephone survey of 5,005 Americans. For a
11 national survey that's actually a very large
12 number of respondents. However, even with
13 that large number of respondents you get a
14 small number of Asian-Americans, of Native
15 Americans in the sample which means it's
16 difficult to say anything with statistical
17 certainty. So the questions that asks
18 respondents about their racial or national
19 origin did include questions about whether the
20 respondent's Asian-American or Native
21 American, and we tabulated that. However,
22 there were probably when you include both

1 Asian-Americans, Native Americans and others
2 just 120 or so respondents in those several
3 categories which is too small for making
4 statistical inferences, and so for that reason
5 we don't report that. For those kinds of sub-
6 populations, the Asian-American population,
7 the NTIA's Census-based survey which was also
8 conducted in October is really the gold
9 standard for basic adoption numbers among
10 those communities. So they're included yet
11 not reported because of reasons about small
12 sample size.

13 MS. NARASAKI: And do you have any
14 plan to follow up? Because this is an issue
15 we often have and part of it is designing the
16 study so that you do an over-sample so you can
17 get the numbers so you can have statistically
18 significant data. It's just very hard when
19 you're telling me that you're basing your
20 National Broadband Plan on this data and then
21 the data for two communities, particularly the
22 Native American community which is very under-

1 served, is not there.

2 MR. HERRIGAN: In the Broadband
3 Plan we do make some recommendations for
4 additional research work to get at sub-
5 populations for the very reason that you touch
6 on. So in the plan we do recommend that that
7 kind of work be done going forward, and we
8 hope to be able to do it going forward. Thank
9 you.

10 MS. MAGO: Can you give
11 us a cite to the NTIA study that you mentioned
12 too?

13 MR. HERRIGAN: I believe it's -
14 Toni has the -

15 MS. BUSH: I can circulate it.

16 MS. MAGO: Thanks.

17 MR. HERRIGAN: It was released in
18 early February. It should be front and center
19 on the NTIA web page, but worth looking at.
20 I should say also, a difference between the
21 survey and I'm going to talk about and the
22 NTIA survey is that this survey is a survey
that was dedicated entirely to broadband

1 adoption and reasons for non-adoption. So the
2 respondents got questions only on the issue of
3 broadband and some other related services.

4 The NTIA study only goes into it based out of
5 questions about who has broadband and who
6 doesn't. In 2012 I believe the American
7 Community Survey will have some additional
8 questions on broadband use that means that
9 from a Census-based survey with a very large
10 sample size the ability to go to sub-
11 populations, there will be questions not only
12 about adoption, but some additional questions
13 I believe that can get at some of the more
14 textured issues surrounding information
15 technology. So that's something coming down
16 the line in a year or two that's very
17 important.

18 So back to the survey that we
19 conducted this past October. That's the slide
20 currently before you, the slide labeled number
21 3 in your packet. You can get a sense of the
22 sample size. We over-sampled non-adopters so

1 we had just over 2,300 non-adopters which
2 helps greatly in understanding the texture
3 surrounding non-adoption for statistical
4 purposes. For a lot of national surveys that
5 you'll read about online the number of
6 respondents for the entire survey will often
7 be less than 2,300 people. So we consider
8 ourselves very fortunate to have had the
9 resources to do an over-sample of non-adopters
10 to get a sample size for the third of the
11 country that does not have broadband that
12 exceeds the sample size for a lot of national
13 surveys that you read about. The survey did
14 have a Spanish-speaking option in it and it
15 included cell phones in the sample.
16 Increasingly today since a lot of people have
17 cell phones only at home you need to have cell
18 phone numbers in your sample to get a truly
19 representative sample. Next slide. Next
20 slide, please.

21 This slide just gives a high-level
22 snapshot of the results. We found that a

1 little more than three-quarters of Americans
2 are internet users, two-thirds with broadband
3 at home and 65 percent of Americans with
4 broadband at home. So that 2 percentage point
5 discrepancy between households and number of
6 Americans using broadband comes from this.

7 When we conducted the survey we asked people
8 whether they have broadband or not. Some
9 people said no, I don't have broadband. We
10 followed up with questions in the survey
11 asking if there's somebody else in the
12 household who uses the internet. Some people
13 said yes. Another follow-up question asked
14 does that person go online in your house with
15 broadband. Some people said yes. So that 2
16 percentage points represents the yes answers
17 to those two questions, the people who weren't
18 internet users themselves yet lived in a
19 household in which there was at least one
20 other broadband-using person.

21 The survey also found that 86
22 percent of Americans have a cell phone and

1 about 30 percent of Americans have used the
2 internet on a handheld. Now, that's different
3 than mobile broadband, but it's worth pointing
4 out that, as most of us in this room know,
5 people do go online with their handhelds.
6 When you drill into that data a little bit you
7 find that among people who don't have
8 broadband at home, 14 percent have accessed
9 the internet on their cell phone. So there's
10 a small incidence of people accessing the
11 internet on a handheld even though they don't
12 have broadband at home, but the overall
13 findings point to the fact that mobile
14 internet access is basically a supplementary
15 way of getting online for people, not a
16 substitute for the wire line connection.

17 MR. SCHWARTZMAN: Where do the
18 people who have access to broadband at school
19 or at work but not at home come in? Because
20 you've got 67 percent are broadband users so
21 they may be using it outside of the home and
22 then 65 percent at home.

1 MR. HERRIGAN: We'll get to that
2 several slides down, but when you start to
3 carve out the 35 percent of people without
4 broadband at home we have 22 percent who are
5 non-users, 6 percent are dial-up and then 6
6 percent are people who have internet access
7 from someplace other than home. So they could
8 be - typically you're talking about people who
9 go online mainly at the library. There's a
10 small number of people in there who don't have
11 access at home but just use the internet at
12 work. So that's how the baskets of non-
13 adoption sort out and we'll be getting to that
14 in some detail a little bit later on. Next
15 slide, please.

16 This slide shows just at a broad
17 level where the big dividing lines are in
18 terms of broadband access. So really
19 education and income are the big dividing
20 lines on broadband access. For both the
21 education and income bars that you see before
22 you on this slide, particularly for education,

1 about half of adult Americans are people with
2 a high school degree or less, about half of
3 Americans have at least some experience with
4 college even if they haven't graduated, and
5 you can see the huge discrepancies in
6 broadband adoption rates there: 46 percent for
7 people who are high school graduates or less,
8 82 percent for people who have had at least
9 some college experience. Similarly for
10 income, those living in households with annual
11 incomes below \$50,000, just about half have
12 broadband at home compared with people who are
13 better off economically in households with
14 \$50k or more per year income, 87 percent have
15 broadband. And then you can see age is a big
16 dividing line as well. Senior citizens are
17 about half as likely as average to have
18 broadband at home. Next slide, please.

19 This slide just provides a lot
20 more granularity in terms of sorting out
21 broadband adoption rates across different
22 categories. And I'll call your attention to

1 the set of bars on the far right which shows
2 differences among white Americans, African-
3 Americans and Hispanics. So against the
4 overall national average of 65 percent you can
5 see that 59 percent of African-Americans have
6 broadband at home and 49 percent of Hispanics.
7 That actually - when you compare that with
8 data from the Pew Internet Project represents
9 a decent growth rate for both African-
10 Americans and Hispanics relative to the prior
11 years. I think when I was at Pew our April
12 2009 numbers showed that 46 percent of
13 African-Americans have broadband and 40
14 percent of Hispanics. So those numbers do
15 represent decent increases, although obviously
16 they still lag the national average. I'll
17 call your attention also to the rural/non-
18 rural breakout. You can see that largely
19 because of lack of available infrastructure
20 rural Americans lag the national average
21 considerably with respect to broadband
22 adoption.

1 Turning next to slide number 8, we
2 did ask in this survey how much people pay per
3 month for broadband and there's a lot of
4 detail in this particular slide, but the key
5 takeaway is that people spent about \$41 per
6 month for broadband. A lot of the other data
7 simply indicates that if you do some different
8 - if you rely on different sources with
9 different methods of collecting data on how
10 much people pay per month for broadband the
11 results are by and large the same. When you
12 look at some trend data, the data shows that
13 that \$41 per month number for broadband really
14 hasn't changed too much over the past several
15 years so prices have been generally steady for
16 consumers in getting broadband at home.

17 MR. WARFIELD: Going back to Slide
18 6. When you look at age, is there any data
19 that indicates how much of a factor income
20 plays with that 65 and older group?

21 MR. HARRIGAN: Yes. When you
22 start to dig into the data, which is what I do

1 a lot of, there's obviously a correlation
2 between age and lower income levels. Older
3 Americans on average have lower incomes than
4 younger Americans. But when you start to sort
5 through some of the analysis, age is clearly
6 an independent factor associated with lower
7 broadband adoption rates. Income in terms of
8 overall magnitude of effect is a bigger deal
9 than age, but both matter a great deal with
10 respect to lower broadband adoption rates.
11 When we start to talk about reasons for non-
12 adoption I'll talk a little bit about the
13 reasons for older Americans. For older
14 Americans sort of possibly counter-intuitive
15 given what I just said. Older Americans are
16 less likely to cite cost as a barrier and much
17 more likely to cite reasons pertaining to
18 digital skills or not knowing about relevant
19 content online. Andrew?

20 MR. SCHWARTZMAN: Did you have a
21 significant number of people because of the
22 bundling report that they didn't know how much

1 they were paying?

2 MR. HERRIGAN: Yes. Half of
3 bundlers did not know what they were paying
4 per month when we asked them specifically,
5 "Can you tell me what the internet portion of
6 your bundled bill?" Half of bundlers said
7 they couldn't specify. So that average number
8 that I reported excludes those people from
9 whom we could not get an answer. Karen?

10 MS. NARASAKI: Yes. Do you have a
11 sense of how independent race is from
12 education and economic status?

13 MR. HERRIGAN: For both African-
14 Americans and Hispanics the effects are
15 statistically significant, but not that big.
16 So it's more of a story of income or
17 education. Whatever cultural factors may be
18 associated with the significance on the
19 African-American or Hispanic variables just
20 isn't a large impact.

21 Let's move on to - we're going to
22 skip through Slides 9, 10, 11 and we're going

1 to go to 12 which gets us to non-adoption.
2 It's not to say that the data on those other
3 slides was not important. We actually in the
4 survey asked lots of questions about what
5 people do with their broadband internet
6 connections and what they value about being
7 connected online, and I would recommend you
8 look at that and I'm available by email if you
9 have any questions specifically about that,
10 but I thought in the interest of time we'd
11 move to non-adoption. And let's then move to
12 Slide 13 and goes right to the question Andy
13 asked earlier: what's the nature of non-
14 adoption. And as I said before, when you
15 focus on the 35 percent of Americans who don't
16 have broadband at home, 22 percent of all
17 Americans are non-internet users, 6 percent
18 still have dial-up at home, 6 percent going
19 online from somewhere other than home, at
20 work. We asked people about whether they have
21 broadband infrastructure where they live.
22 Four percent said that they do not have

1 broadband where they live in - this was data
2 gleaned from the survey. The deployment team
3 for the Broadband Plan using different
4 methodology to try to figure out where
5 infrastructure is and where infrastructure
6 isn't actually converged on about the same
7 number of Americans saying they don't have
8 broadband where they live. Our deployment
9 guys find that 5 percent of Americans don't
10 have broadband where they live. The survey
11 finds that 4 percent say they don't have
12 broadband where they live. All of this is by
13 way of saying that for the most part the non-
14 adoption problem is not about infrastructure
15 availability, it's about something else.
16 Roughly 31 percent of Americans do not have
17 broadband because for some reason they choose
18 not to get it, but that reason does not
19 include lack of available infrastructure.

20 MS. MAGO: John, just curious in
21 terms of people self-reporting whether they
22 have access to broadband, how did you drill

1 down to ask that question in terms of -
2 someone can understand they've got dial-up
3 service versus DSL or something like that, but
4 if they - how did you determine whether they
5 had access to it?

6 MR. HERRIGAN: It's a good
7 question. It's simply self-reporting. People
8 were permitted in the survey to select from a
9 menu of different possible reasons why they
10 don't have broadband: cost, lack of skill,
11 lack of interest and one box that they could
12 effectively check is it's not available where
13 I live. Now, from a survey design perspective
14 you don't want to ask too many questions in a
15 survey that ask people to try to figure out
16 what's going on with infrastructure in their
17 neighborhood. Not the best technique to use,
18 or rather overuse in a survey because quite
19 obviously they could be incorrect about that.
20 They're much more likely to be correct on a
21 whole other set of questions about things they
22 face on a daily basis. But it's a question we

1 have to ask since it's a legitimate reason for
2 not having broadband and it isn't a perfect
3 measure, but it's not half bad either in that
4 it converges with what our deployment team
5 found as well.

6 MR. WINSTON: Excuse me, John.
7 When you were doing the survey, did you find
8 some people didn't even know what you were
9 asking them when you asked about broadband?
10 Did you have to define it in some way for
11 them?

12 MR. HARRIGAN: That's another good
13 question. And we had to take up some space on
14 the survey to really get to a reliable or what
15 we felt was a reliable measure of whether
16 somebody has broadband at home or not. So we
17 asked people off of a list of different types
18 of connections you could have to tell us do
19 you have this at home to get online. So do
20 you have a cable modem, do you have DSL, do
21 you have fiberoptic, do you have wireless. So
22 they could actually check more than one box.

1 And I'm using "checking the box" figuratively
2 since this was done on the phone. And as it
3 happens people don't really know with much
4 specificity what their broadband connection is
5 at home. People check multiples boxes when
6 it's probably not the case that they have DSL
7 and a cable modem, yet for a bunch of reasons
8 not least of which is Census encouraged us to
9 use the question they used, we employed this
10 technique because it's an imperfect way to get
11 at whether somebody has broadband, but all the
12 other ways are even more imperfect. So we
13 asked them to list from the menu which types
14 of broadband connections they had. Then we
15 asked them - including dial-up. Then we asked
16 them do you go online with a slow speed
17 connection like dial-up or something else, and
18 we got an answer to that. Then we asked them
19 again, just to confirm, is your current
20 internet connection a dial-up internet
21 connection at home or not. And that sort of
22 stripped away false positives on that and got

1 us to the 6 percent number that I cited for
2 dial-up at home with everybody else being
3 classified as having broadband. Again, it's
4 perhaps not a perfect way to go about it,
5 ideally you could look at their bill, or look
6 over their shoulder, but we can't do that in
7 a survey, yet we feel like it hones in on the
8 people who have dial-up and we feel like
9 people understand whether they have dial-up or
10 not, and then sorts everybody else into some
11 category of broadband connection. But we're
12 not getting a very close read on who has cable
13 modem versus DSL versus fiber, that sort of
14 thing. So it's a long way of saying it was an
15 opt-in technique, but it was a technique we
16 went to great pains to try to really pin
17 people down on dial-up versus broadband.

18 Next slide, Slide 14, just
19 discusses the techniques we use for
20 understanding the reasons for non-adoption.
21 And one reason we did this was really to try
22 to improve on techniques used at the Pew

1 Internet Project in the past to try to
2 understand non-adoption. At Pew we tended to
3 ask people if you don't have broadband, well
4 why not, and then code the answers
5 accordingly. Here, we undertook a two-step
6 approach of giving people a list of different
7 reasons that they may or may not - different
8 reasons of why they don't have broadband, let
9 them list those reasons for us and then do a
10 follow-up question asking, okay, what is the
11 most important reason, or what is the main
12 reason why you don't have broadband at home.
13 So it kind of anchored a list of reasons in
14 people's heads as step one, and step two, pin
15 them down with a question on so what's the
16 most important reason that you don't have
17 broadband at home. And Slide 15 I won't go
18 into any great detail, but Slide 15 lists the
19 menu of reasons that we asked people about as
20 to why they may not have broadband at home.
21 So you can look at them there. There are a
22 whole range of reasons, the ones in green

1 pertaining to cost, the ones in red pertaining
2 to digital literacy, and then the ones in blue
3 pertaining to those who we're going to
4 categorize as not having awareness of relevant
5 content online.

6 So the results on the next page
7 are really in some way some of the core
8 findings of the survey, and these are the main
9 reasons people do not adopt broadband at home.
10 So 36 percent cite reasons pertaining to cost.
11 In the white paper itself we have analysis on
12 how these factors vary across different
13 demographic groups. So overall 36 percent of
14 non-adopters cited cost as a barrier to
15 adoption. For Hispanics actually 52 percent
16 of Hispanics cited cost as the reason they do
17 not have broadband at home. Forty-two percent
18 of African-Americans cited cost as the main
19 reason they do not have broadband at home. So
20 those two minority groups had a higher
21 incidence of citing cost as a reason for not
22 being online. Twenty-two percent cited - of

1 non-adopters cited reasons pertaining to
2 digital literacy as the reason that they're
3 not online, then 19 percent cited issues
4 pertaining to not being aware of relevant
5 content. What's also important to recognize
6 is that although the data in this slide focus
7 on - in Slide 16, the data in Slide 16 focus
8 on the main reasons that people don't have
9 broadband to home, in fact since people in the
10 prior question in the survey could cite more
11 than one reason for not having broadband at
12 home, another important takeaway from the
13 survey is that there are in fact multiple
14 reasons for non-adoption. So people who cited
15 cost were quite likely to cite digital
16 literacy and relevance as factors that they
17 have in not having broadband at home. So the
18 survey enables us to see the main reasons for
19 people not having broadband at home, but also
20 understand that there are typically multiple
21 reasons for people not having broadband at
22 home.

1 What I may do in the interests of
2 time is just skip ahead to Slide 20, and Slide
3 20 is really the output of a bunch of analysis
4 that I describe in the several slides leading
5 up to it. And what we wanted to do again in
6 understanding the different reasons underlying
7 non-adoption is really understand the many
8 dimensions of non-adoption. So what this
9 slide shows is a result of a little segmenting
10 exercise which asks the question is the reason
11 for non-adoption having to do with attitude or
12 overall level of technology assets or some
13 combination thereto. So what do I mean by
14 that? One, people who don't have broadband at
15 home aren't necessarily divorced from modern
16 information and communication technology.
17 Many of them have cell phones, many of them
18 have computers. Secondly, people who don't
19 have broadband at home aren't monolithic in
20 their attitudes towards broadband. Some
21 people think information technology is a good
22 thing, some think it's a dangerous and scary

1 sort of thing. Other - some people think
2 information technology is a good thing for
3 learning, others rate lower on those indices.
4 So this typology sorts the 35 percent of non-
5 adopters into four categories based on a
6 likelihood that they may adopt broadband. So
7 the green box of near converts are 10 percent
8 of the population who in fact have a high rate
9 of computer ownership and a high rate of
10 comfort with information technology and
11 positive attitudes towards it. A lot of them
12 are the people that Andy asked about earlier
13 who are internet users, but just not at home.
14 These people stand a pretty good chance
15 probably of getting broadband since they have
16 good attitudes toward it and some experience
17 with the internet to begin with. They cite
18 mainly cost as their barrier to getting online
19 so if you could help them with cost you could
20 get a pretty quick conversion rate of them to
21 broadband. The red box is the opposite end of
22 the spectrum, that's the digitally distant.

1 That's 10 percent of the general population
2 who lack the skills and resources to get
3 online and also have negative attitudes
4 towards cyberspace. So this is your toughest
5 sell for getting the 35 percent of non-
6 adopters online with broadband since they lack
7 the skills, they face significant cost hurdles
8 and have sour attitudes about information
9 technology. The two categories coded in
10 yellow are sort of in between and I won't go
11 into them in any great detail, but that's 15
12 percent of the population who show in
13 different ways some glimmers of hope to
14 getting online, but also face some significant
15 barriers having to do with either digital
16 literacy or understanding the relevance of
17 broadband.

18 So with that I'll conclude, field
19 any additional questions or open it up to
20 discussion if we have any. Karen first, then
21 Charles.

22 MS. NARASAKI: Thanks John, this

1 is very interesting. Did you find any racial
2 differences for the Slide 20, the four
3 categories? Were there differences among the
4 groups in terms of which boxes they were more
5 likely to fall into?

6 MR. HERRIGAN: Yes, and I'm trying
7 to recall that. For I believe it was the
8 digitally uncomfortable group that was heavily
9 - I'm sorry, the digitally hopeful group was
10 heavily Hispanic. I think that group had 26
11 percent of Hispanics. So that was the one
12 group which had a notable racial difference
13 across the four groups. Charles?

14 MR. WARFIELD: Mine was just
15 generally. Was there any, and I don't know
16 whether you had this data, but geographic
17 relevance to any of this data in terms of
18 their attitudes towards the internet for the
19 non-adopters?

20 MR. HERRIGAN: It was - given the
21 sample size even though, as I've said it was
22 rather large for national surveys, it's

1 difficult to get down to geographic levels for
2 any of the categories of non-adopters
3 unfortunately. One day I need a big Census
4 survey.

5 MR. BLACKWELL: Thank you for
6 this. There are parts of it that are very
7 encouraging, and there are parts of it that
8 are troubling for me for the nation as a
9 whole. But I wanted to ask you a follow-up on
10 a question that Karen had asked earlier, but
11 I - from a higher level, how do you regard
12 this study as being relevant for Native
13 America?

14 MR. HERRIGAN: As the Chairman
15 said, we are aware of and sorely understand
16 the need for more research on Native American
17 populations. I think - again, this grows out
18 from some of the workshops we had which
19 included representatives from the tribal
20 lands. Relevance could be a prominent barrier
21 for the population subgroup because we just
22 heard in our workshops how once infrastructure

1 is made available in many of these locations
2 there develops quickly an active set of users
3 and a community of users, so I think for the
4 tribal areas in particular once you solve the
5 infrastructure problem, moving toward training
6 to help people understand the relevance of
7 broadband and building digital skills are the
8 challenges you want to address right after
9 that. And again from our workshops there's
10 some indication that there's some latent
11 demand there and that people quickly become
12 converted to this stuff.

13 MR. BLACKWELL: Our best estimate
14 says - to pin a broadband penetration rate on
15 tribal lands is 10 percent. That's reflected
16 in the Broadband Plan and we all heard what
17 the Chairman said, and he himself has stated
18 this to tribal leaders. That comes from a
19 couple of - more than a couple of years of
20 discussion among tribal businesses and tribal
21 leaders nationwide, and every one of the
22 commenters from Indian country to the National

1 Broadband Plan underscored that.

2 I want to draw your attention to a
3 study, the first ever study on broadband in
4 Indian country. It's a study that was
5 performed by Native Public Media and the New
6 America Foundation. And if you've not seen
7 this I want to get a copy of it to you because
8 it underscores what you just said, that on
9 tribal lands it is largely a function of lack
10 of infrastructure, but that certain of the
11 results in your study are - there was a
12 different take in Indian country. There is a
13 faster adoption rate. There are particular
14 literacy challenges. And on your work going
15 forward I would encourage you to use a very
16 special tool that you have in the government,
17 the government relationship that the
18 Commission shares and recognizes in this plan
19 for - to ping the tribal governments
20 themselves as those who can help you double-
21 check your results, some of those who know
22 their communities better than anyone. There

1 is a great opportunity in Indian country for
2 the deployment of broadband. I think what you
3 will also learn is just how in the next study
4 and what the implications of your study lead
5 us to conclusions about where - what sort of
6 industrial plans will succeed, what sort of
7 business models will succeed. One thing that
8 this study, the New America and Native Public
9 Media study represents is that it's often
10 those that - in Indian country, it's those
11 business models that are going to meet that
12 particular economic challenge, those extreme
13 economic challenges and the extreme literacy
14 needs. So even though it didn't include
15 Indian country to a great depth, I'm hopeful
16 that with the plans that you have that we can
17 see that in the future.

18 MR. HERRIGAN: We are definitely
19 going to try to have the recommendations
20 implemented and bring life to them so we can
21 get better data and continue the dialogue that
22 we've already established with the tribal

1 leaders.

2 CHAIRMAN RIVERA: Well thank you
3 very much, John. We appreciate your taking
4 time to come and speak with us today. It's
5 very interesting. Now we're going to hear
6 from our friends from Joint Center. Ralph,
7 thank you very much for making these folks
8 available to us. Dr. Gant and Dr. Lee you
9 have the floor with the caveat that I promised
10 to let these people go by 4 o'clock. So you
11 need to move along on this. Thank you.

12 DR. GANT: Okay, thank you
13 Chairman Rivera and thank you for inviting us.
14 And it's a real pleasure to be able to share
15 our results, especially after John Horrigan's
16 results were reported as well too. And I'm
17 here with Dr. Ying Li and Dr. Nicol Turner-Lee
18 was also here but she had another speaking
19 engagement. But thanks for having our team
20 here today, and we also thank Ralph Everett
21 for all his support on this too, for the extra
22 coffee bills and so forth that we gave him to

1 try and stay up to get this done on time.

2 MR. EVERETT: You're welcome.

3 (Laughter)

4 DR. GANT: But our report really
5 tries to zero in and focus on the experience
6 of minorities in terms of adopting - using
7 internet - broadband internet. And you know,
8 as was really clear with all the very exciting
9 studies that's out there, there is a very
10 large opportunity to take advantage of the
11 internet, but of course then the great
12 challenge of trying to figure out how to make
13 the whole experience more inclusive.

14 So a goal of our work which is
15 Slide I guess 3 here is really to try and look
16 at the issue of acceptance and use of
17 broadband internet among minorities. It's one
18 slide back. Thank you. And also to let this
19 become the basis of a longitudinal study of
20 analysis that we'd also like to do at the
21 Joint Center. And this study is really the
22 first study to really zero in, focus on

1 minorities. And we do have the same issue
2 that John Horrigan mentioned, that when you
3 start looking at minorities the sample size is
4 a problem with having a sample size that's
5 representative and large enough. In this
6 study it was the first to do an over-sample
7 based on minorities. Our numbers are a little
8 bit larger than John's in terms of minorities
9 but still there's an issue of having
10 statistically significant data as well too.

11 And so with this - next slide,
12 please. And with our work we partnered with
13 the Princeton Survey Research Group. This is
14 the group that works with Pew to do their
15 study, and many of our questions actually are
16 modeled after Pew so there's similarities
17 between our study, the FCC study, Pew study as
18 well too. The studies were done in bilingual
19 as well, as we've just heard. And the other
20 thing that we've done is we supplement this
21 with field research that our team is doing in
22 Chicago, San Francisco and East St. Louis,

1 Illinois. And one very particular thing that
2 distinguishes our study is our model about
3 acceptance and use. We're trying to figure
4 out was there a rich way of sorting out all
5 these different factors. And so if you go to
6 the next slide, please. And so we've taken
7 this model which we call broadband acceptance
8 and use to try and organize all these
9 different factors because we believe that
10 being online and staying online is about cost,
11 it's about relevance, but it's about other
12 things too. It's about how easy is the
13 technology to use. If I get online, if I
14 finally get online, am I going to be able to
15 do the things that I really want to be able to
16 do? Are there resources that are available,
17 not only in the community by being able to go
18 into a library, learning through school, or at
19 the job, but frankly what we learned through
20 a number of our field research studies was
21 that people learn from each other. And it was
22 very interesting to hear studies of people

1 learning for - this inter-generational
2 learning. We did a study, a field research in
3 Chicago where there's a woman there who's the
4 executive director for a very large non-profit
5 doing a lot of great things there and so we
6 asked her how did you learn. She said frankly
7 it was because my 12-year-old son was
8 learning. I had questions, and I knew I could
9 close the door and ask him and I wouldn't be
10 embarrassed. If I asked my staff I wouldn't
11 be able to get the same kind of response. So
12 she said she learned a lot from her son. So
13 there's - so this is an important factor. And
14 of course, you know, you control for things
15 like age, your prior experience, and things
16 like that. And so we're using this as a model
17 to try to estimate the likelihood of people
18 going online so we can try and estimate the
19 size of this digital exclusion and the cost of
20 exclusion, and also to think about policy
21 options where oftentimes because of budgets
22 and so forth a lot of policy options are sort

1 of piecemeal. And we were trying to figure
2 out which factor is going to be the most
3 important as we do think about and begin the
4 policy discussion as well. So this framework
5 really helps us to do that. So this is what
6 we're going to be working on in the short term
7 and in the long run as well too.

8 All right, some of the key
9 highlights, and a lot of things kind of really
10 piggy-back off the FCC study so next slide,
11 please. And it was actually very important
12 that there was some corroboration with our
13 data with the three major studies that are out
14 there - or the four, the Pew, the NTIA and the
15 FCC study. So our data, it fits right in line
16 with everybody else's, but again we drilled
17 down further into trying to break out things
18 by race. So of course as John mentioned one
19 of the key things is income, and with our data
20 we confirmed this as well too and we actually
21 break this out by income. And you can see
22 that income is a major - there's a large gap

1 between - based on income. But then within
2 each income bracket there's actually
3 similarities based on race. And so this
4 really helps to reinforce that income is a
5 very important factor in explaining the
6 differences.

7 Similar with - the next slide
8 please - with education. Education also
9 there's a very large gap with folks with a
10 college degree or better, an average of about
11 80 percent are online. Rather, folks with
12 just a high school or less, you know, it's
13 more than half of the country is not online.
14 So we can see that education is a factor and
15 then again with our data we can see there's a
16 similar pattern across the races. Not
17 necessarily significant differences, but we do
18 see similar patterns. And then the next
19 slide, please.

20 And then we get into age, and here
21 age becomes a really interesting story.
22 Again, confirms what other studies are saying,

1 but here we're starting to see that even
2 though there is an age gap there's also an age
3 and race gap as well too. And in fact, it's
4 very significant when we were looking at older
5 Americans that are 50 years or older, that
6 race really does play a big difference, a
7 significant difference in terms of broadband
8 adoption. So that's, you know, raises concern
9 in seeing that a number of seniors are left
10 behind. And I think the Broadband Plan does
11 talk about initiatives to try and bridge that
12 gap, but that's a very significant gap that
13 really needs to be underscored as well.

14 And as the Chairman Genachowski
15 and Commissioner Clyburn reported, you know,
16 there is a great promise for broadband. The
17 uptake rate is significant, it's good, but the
18 other thing that's real subtle here is that -
19 next slide, please - we've also noted that
20 there is a big demographic difference in who
21 are the newcomers and who are the folks that
22 are really well established on the internet.

1 When we break down the data in this way we see
2 that minorities are over-represented as
3 newcomers to the internet, and so this really
4 raises questions about what does that mean.
5 Well, from a personal anecdote, you know,
6 thinking of my family, they get online now and
7 I've been online for, you know, 20 years, but
8 they always email me about things that were
9 relevant five, ten years ago, you know, the
10 latest viruses and things like that. So it
11 really raises the question of if minorities
12 are over-represented as newcomers, what also
13 needs to be done to really help newcomers
14 understand the whole culture of the internet.
15 Not only literacy, but there's also a culture
16 component of being online to understand. But
17 then, is the internet ready for the newcomers
18 because it's kind of a dynamic space where it
19 should evolve and grow and should be - and as
20 I heard in a talk earlier this week, it should
21 be an echo system that also takes in and
22 evolves as new people come on as well too. So

1 it's going to be exciting to see how this
2 happens.

3 In terms of where folks are
4 getting online, we see that there's a
5 difference in who uses public access points
6 like libraries, for example, and we find that
7 African-Americans and Hispanics tend to use
8 public access points like libraries
9 significantly. And this also raises a
10 question because as we report later, a number
11 of minorities, a high percentage of minorities
12 go online for job apps, educational, things
13 like that, which tend to be media-rich type of
14 applications. But then if you're depending on
15 libraries and schools for those places, those
16 are places where you also have caps on the
17 amount of data that you can download in a
18 session. You know, you may only get a half
19 hour of time, but you're limited in the amount
20 of video you can watch and things like that.
21 I personally - I teach - one thing broadband
22 has done for me is that I'm here in

1 Washington, D.C. but I'm still a professor at
2 the University of Illinois, and I'm teaching
3 my classes online on Tuesday nights and
4 Thursday nights from my condominium. And so
5 I'm able to do that because of broadband. But
6 then if I have students that have to go to a
7 library, they can't watch my entire lecture.
8 I don't guarantee they do when I'm there
9 anyway, but nonetheless though.

10 (Laughter)

11 DR. GANT: You know, so there's
12 limits on what you can do in public places in
13 terms of internet. So that's an important
14 issue as well too. And next slide, please.
15 Our report is rich with lots of data and so
16 forth, so again I'm just really touching on
17 highlights. But we also ask what are folks -
18 what are they doing online, and broke that
19 down by race as well too. And next slide,
20 please. And one thing that stands out is a
21 significant racial difference in terms of
22 looking for a job, where 78 percent of

1 African-Americans report that they use the
2 internet for looking for a job, and there's a
3 significant difference there. Next slide,
4 please. And again, what's nice about our data
5 is that we can break this down further. So
6 then we said, okay, how does that look based
7 on income. And when we look at income we see
8 that the lowest income bracket, 92 percent of
9 African-Americans that make less than \$20,000
10 are online looking for a job. And again, our
11 data teases that out, and so I think it can
12 add some sharpness to our discussion about how
13 broadband is being used. Next slide, please.

14 And again, similar type of
15 analysis for education where again, when you
16 look at sort of the end of the spectrum where
17 folks are high school graduate or less, again
18 we see this big difference. We know education
19 is a difference and we also know that there's
20 differences in what people do online, and then
21 when we break it down by race we see that
22 there's a strong racial difference as well

1 too. Next slide, please.

2 The next slide talks about where
3 people get online, work, library and so forth.
4 We did some fun analysis. You know, Ying is
5 always careful to say when we cut our data,
6 you know, we can't cut it too thin because of
7 the significance, statistical significance,
8 but this is one question where we looked at
9 work, right? We all get online at work, but
10 again when you break it down by income you see
11 there's a big racial difference. Because
12 folks that are on the lower income level don't
13 have the same time in their job to get online
14 there. So then subsequently we see kind of a
15 higher use by lower income at the public
16 library and also with schools as well too.
17 Next slide, please.

18 And then device ownership. Cell
19 phone is king so far and - next slide, please
20 - and we see that's pretty consistent by race
21 that roughly 80 percent of the population is
22 using the cell phone, but - next slide, please

1 - but when we look at cell phone activities,
2 again, at the first level we don't see this
3 richness but when we start breaking it down a
4 little bit further then all of a sudden we see
5 wow, there are some big differences in how
6 folks are using the cell phone, and I think
7 it's very exciting. We see that sending text
8 messages and emails are obviously very
9 popular, but we're seeing things that our data
10 also talks - there's a racial difference in
11 terms of who's looking for jobs, government
12 information, and things like that. And so it
13 really becomes a question of just how that
14 robust is that interface and then why are some
15 pockets of our population adopting it more
16 than others, and what can we learn from that
17 if we want to try and see more widespread
18 adoption as the Chairman also noted as well
19 too. Yes?

20 MS. SUTTER: John, can I ask one
21 question on that? The cell phone activity,
22 I've got to believe that there's an age factor

1 -

2 DR. GANT: Yes, there is.

3 MS. SUTTER: - that is significant
4 in this, because it's hard for me to believe
5 that more people are downloading a ringtone
6 than sending an email. So I'm gathering that
7 there's a real differentiation by age on this
8 particular slide that would make a big
9 difference.

10 DR. GANT: Yes, absolutely there
11 is. The ringtone folks are the young folks
12 that are out there, our millennials that are
13 out there. Although, you know, I was in
14 church with my mom the other day and there are
15 a lot of -

16 MS. SUTTER: She was downloading a
17 ringtone?

18 DR. GANT: Yes, she's got - yes,
19 you know.

20 MS. SUTTER: Way cool mom.

21 DR. GANT: And she's in that 65 -
22 oh, I can't say her age. She's in the older

1 age group, you know.

2 (Laughter)

3 MS. NARASAKI: Younger people also
4 aren't using email, they're texting.

5 DR. GANT: Yes, they're texting a
6 lot, they're texting a lot.

7 MS. SUTTER: Right, but as I say,
8 this slide seemed to me it would be a
9 different viewpoint if we had it by age too.

10 DR. GANT: Right, I agree, I
11 agree. Just in interest of time, this
12 question of non-adoption is very important.
13 The FCC study over-sampled for that as well
14 too. And this is the sticky part of the
15 question. How do we deal with the non-
16 adoption? What I appreciate about the FCC
17 study is that segmentation. We're going to
18 put that frame here with our data as we
19 analyze it more, but it's certainly trying to
20 understand of course cost is an issue, but
21 there's this large group that says look, I'm
22 just not interested. And so we've got to try

1 and understand what does that mean in terms of
2 thinking about the future of internet,
3 broadband, and so forth. And then - next
4 slide, please - and then we also asked if you
5 could get online, what would you do? Most
6 folks want to use it for social, stay in touch
7 with family and friends, and that type of
8 thing, and also government information.

9 So I know we had to rush through
10 this. The study is available online, but
11 again, what it does, it really compliments the
12 earlier work with our over-sample that we can
13 really focus in on minority issues. I wish it
14 were more robust per Ms. Narasaki's comments
15 about all groups. We tried to look at it, but
16 Dr. Li you know was very careful to say we're
17 cutting it too thin and we can't say anything
18 statistically significant. We could see
19 trends with this, but - and we would like to
20 be able to get richer data, so probably what
21 we're going to do is a longitudinal study to
22 look at that. We also have another study

1 looking at mobile use, that's zeroing in on
2 the mobile question to try and understand that
3 more clearly, and then also we have Joe Miller
4 who's here in our audience who's also looking
5 at some policy issues around this as well too.
6 So we've got a lot of work in front of us, but
7 that's really what we're zeroing in and
8 focusing on.

9 CHAIRMAN RIVERA: Thank you very
10 much and in particular thank you for minding
11 the time. It's very interesting and you did
12 a wonderful job. Toni, I'm hoping that you
13 will find these two studies rich field for
14 your subcommittee. Maybe you can come back to
15 us with some recommendations, particularly
16 working with Joe who's developing some policy
17 recommendations around this. So all right.
18 Is there anything else to come before the
19 group? All right, Susan. I mean Karen, I'm
20 sorry.

21 MS. NARASAKI: Yes, I just want to
22 note, I met with the executive director of the

1 White House Initiative on Asian-American and
2 Pacific Islanders. The President had signed
3 the executive order late last year and so it's
4 up and running at the Department of Education
5 and they have an interagency task force. And
6 I was very pleased to hear from her that the
7 FCC, even though it wasn't called out in the
8 executive order, actually volunteered to be
9 part of the interagency task force. So I just
10 want to commend the FCC and find out who at
11 the FCC is actually going to be doing that.

12 CHAIRMAN RIVERA: Do you know the
13 answer to that question, Tom? Okay. Is that
14 responsive, Karen? Okay. Toni?

15 MS. BUSH: One thing I was just
16 going to raise is in connection with both
17 Native Americans, but also particularly with
18 Asian-Americans. I think that there is - it's
19 an important area for the FCC and for this
20 committee to look at because there is very
21 little information on if, for example, the
22 Arbitron which keeps track of radio listening

1 has very little information on Asian stations
2 even though there are significant Asian
3 stations and there are challenges. I mean,
4 you know, I have a client who has an Asian-
5 focused television station and he, you know,
6 has programming in 10 different languages and
7 so I'm sure it's complicated, you know, how
8 you do it, but I do think it's an area that
9 the FCC and the federal government you know
10 should be spending time given the size of the
11 Asian-American population. And I know there's
12 been a lot of discussion on Native American
13 population, but I think the difficulties in
14 gathering that information shouldn't preclude
15 us from trying to get it and really working in
16 that arena because I think not just in
17 connection with broadband, but generally in
18 connection with use of technology and media
19 it's an area where we don't have a lot of
20 information and the government and I think the
21 American people would benefit from having more
22 information.

1 CHAIRMAN RIVERA: Let me - can I
2 ask you to think about that a little more and
3 make some suggestions about where we might
4 pigeonhole that in our committee? Because I
5 agree with you 100 percent. We need somebody
6 to dig in and work on it.

7 MS. BUSH: Yes, we'll work on that.

8 MS. NARASAKI: I'd be happy to do
9 that. I think the challenge is because the
10 little data that's out there that looks at the
11 Asian community broadly shows us it's in
12 pretty good shape, but the few little research
13 that's been out that dug a little deeper
14 showed the disparity that's within the Asian-
15 American community by ethnic group. So the
16 challenge is you have to do the research down
17 to the ethnic group level to really understand
18 what's happening, and we do know that there
19 are people who are falling behind so I would
20 love to work with Toni on that.

21 MS. BUSH: And then I just have
22 one other thing which is that, you know, I did

1 want to just say, to congratulate Andy
2 Schwartzman on bringing Ty Brown in, but also
3 to thank him for all of his work. I'm
4 stealing from Ralph a trick that he uses, but
5 you know, Andy's a friend, a colleague, a
6 supporter, an opponent. He's thoughtful,
7 smart, hard-working, he likes crossword
8 puzzles, he's a music lover, he's committed,
9 he's been a mentor to a lot of us and I just
10 want to say, you know, thank you.

11 (Applause)

12 CHAIRMAN RIVERA: He'll be around.
13 He'll be doing his Sudoku and all of his
14 crossword puzzles still with us. But very
15 well said, thank you for that. Anything else
16 to come before the committee? Well, thank you
17 all for coming. We're going to go ahead and
18 stand adjourned, and we'll be in touch about
19 a June meeting. Hope to see you all then.
20 Thank you.

21 (Whereupon, the foregoing matter
22 went off the record at 4:04 p.m.)

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