UNIVERSAL SERVICE
MONITORING REPORT

CC DOCKET NO. 98-202

2004
(Data Received Through May 2004)

Prepared by Federal and State Staff for the
Federal-State Joint Board on Universal Service in

CC Docket No. 96-45

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# Table of Contents

- Index of Tables and Charts ........................................................... 2 to 5
- Introduction and Summary .............................................................. 6 to 8
- Service List ...................................................................................... 9 to 12
  1. Industry Revenues and Contributions ........................................ 1-1 to 1-56
  2. Low-Income Support .................................................................. 2-1 to 2-43
  3. High-Cost Support ...................................................................... 3-1 to 3-306
  4. Schools and Libraries Support ..................................................... 4-1 to 4-17
  5. Rural Health Care Support ........................................................... 5-1 to 5-13
  6. Subscribership and Penetration .................................................... 6-1 to 6-81
  7. Rates and Price Indices ................................................................. 7-1 to 7-28
  8. Network Usage and Growth ......................................................... 8-1 to 8-24
  9. Quality of Service ....................................................................... 9-1 to 9-12
  10. Infrastructure ............................................................................ 10-1 to 10-20
  11. Revenues, Expenses and Investment ........................................ 11-1 to 11-55
Index of Tables and Charts

Access Charges - Interstate - Per Line ................................................................. Table 7.11
Access Charges - Interstate - Per Line - by Carrier ........................................... Table 7.13
Access Charges - Interstate - Per Minute ........................................................... Table 7.12
Access Charges - Interstate - Per Minute - by Carrier ....................................... Table 7.14
Adjustment Formula ......................................................................................... Table 1.17
Carrier Telecommunications Revenues Reported on FCC Form 499-Q ................. Table 1.9
Changes in Local Exchange Carriers ................................................................. Table 3.36
Consumer Price Indices - Levels ...................................................................... Chart 7.1
Consumer Price Indices - Annual Percentage Changes ...................................... Chart 7.2
Consumer Price Indices - Annual Percentage Changes - Telephone Components .. Chart 7.3
Consumer Price Indices - Average Annual Rates of Change ............................... Table 7.1
Consumer Price Indices - Monthly .................................................................... Table 7.4
Contribution Base Revenues by Program ........................................................... Table 1.14
Customer Perception Surveys - Percentage of Customers Dissatisfied ................. Table 9.4
Customer Perception Surveys - Sample Sizes ................................................... Table 9.5
Embedded High-Cost Loop Fund Formulas ...................................................... Table 3.3
Expenses and Taxes ......................................................................................... Table 11.2
Expenses - Total Operating .............................................................................. Table 11.9
High-Cost Loop Support - 2002 Data - by Jurisdiction........................................ Table 3.16
High-Cost Loop Support - 2002 Data - by Study Area ......................................... Table 3.30
High-Cost Support Fund Payment History ........................................................ Table 3.1
High-Cost Support Fund Payment History - ILECs and CLECs ........................... Table 3.2
High-Cost Support Fund Payments - Total ...................................................... Chart 3.1
High-Cost Support Fund Payments - Total - ILECs and CLECs ......................... Chart 3.2
High-Cost Loop Support Payment Projections by State or Jurisdiction................. Table 3.35
High-Cost Loop Support Payment Projections by Study Area ............................ Table 3.21
High-Cost Loop Support Payments by Study Area ............................................ Table 3.35
High-Cost Loop Support - Percentage Changes – by State or Jurisdiction .......... Table 3.17
High-Cost Loop Support - Percentage Changes - by Study Area ....................... Table 3.31
High-Cost Model Support Payment Projections by State or Jurisdiction .......... Table 3.18
High-Cost Support - Non-Rural by Study Area ................................................ Table 3.24
High-Cost Support Payment Projections - Total by State or Jurisdiction ............. Table 3.13
High-Cost Support Payment Projections - Total by State - ILECs and CLECs ...... Table 3.14
High-Cost Support Payment Projections - Total by Study Area ......................... Table 3.29
High-Cost Support Mechanisms – Monthly Support per Loop by State ............ Table 3.15
Income - Net ...................................................................................................... Table 11.5
Information for Allocating CLEC Revenues ..................................................... Table 1.19
Information for Allocating Incumbent Local Exchange Revenues .................... Table 1.18
Information for Allocating Interstate Access Revenues .................................... Table 1.22
Information for Allocating Interstate Toll ........................................................ Table 1.26
Information for Allocating Intrastate Access Revenues .................................... Table 1.23
Information for Allocating LEC Intrastate Toll ................................................ Table 1.24
Information for Allocating Mobile Wireless Revenues ...................................... Table 1.20
Information for Allocating Non-LEC Intrastate Toll ......................................... Table 1.25
Information for Allocating SLC Revenues ....................................................... Table 1.21
Installation, Maintenance, and Customer Complaints ......................................... Table 9.1
Interstate Access Support Payment Projections by State or Jurisdiction ............Table 3.11
Interstate Access Support Payment Projections by Study Area .......................Table 3.27
Interstate Common Line Support Payment Projections by State or Jurisdiction Table 3.10
Interstate Common Line Support Payment Projections by Study Area .............Table 3.26
Investment - Average Net ..................................................................................Table 11.6
Investment - Gross .............................................................................................Table 11.3
Investment - Other .............................................................................................Table 11.13
Investment Reserves ..........................................................................................Table 11.4
Lifeline and Link Up Support Payments .............................................................Chart 2.1
Lifeline Assistance - Payments - by State or Jurisdiction ................................Table 2.8
Lifeline Assistance - Subscribers - by State .......................................................Table 2.6
Lifeline Assistance - Subscribers - Tribal and Non-Tribal - by State ..............Table 2.7
Lifeline Monthly Support - by State .................................................................Table 2.3
Lifeline Subscribers and Link Up Beneficiaries ...............................................Table 2.1
Link Up Assistance - Beneficiaries - by State .................................................Table 2.9
Link Up Assistance - Beneficiaries - Tribal and Non-Tribal - by State ..........Table 2.10
Link Up Assistance - Payments - by State .......................................................Table 2.11
Local Switching Support Payment Projections by State or Jurisdiction ..........Table 3.12
Local Switching Support Payment Projections by Study Area ......................Table 3.28
Long-Term Support Payment Projections by State or Jurisdiction ...............Table 3.9
Long-Term Support Payment Projections by Study Area ............................Table 3.25
Loops - by State or Jurisdiction ........................................................................Table 3.19
Loops - by Study Area .......................................................................................Table 3.33
Low-Income Average Benefits by State or Jurisdiction .................................Table 2.12
Low-Income Program Dollars by Study Area .................................................Table 2.5
Low-Income Support Payments ........................................................................Table 2.2
Low-Income Support Payments by State or Jurisdiction ...............................Table 2.4
Minutes - Interstate Access - by Study Area ..................................................Table 8.4
Minutes - Interstate Access - by Tier ...............................................................Table 8.1
Minutes - Interstate Access - Quarterly Total .................................................Table 8.2
Minutes - Interstate Access - Total - Chart .....................................................Chart 8.1
Non-Operating Items - Total ............................................................................Table 11.10
Other Operating Income or Losses ...............................................................Table 11.8
Penetration - Households ................................................................................Chart 6.1
Penetration - Individual Adults ..........................................................................Chart 6.8
Penetration by Household Size ..........................................................................Table 6.8
Penetration by Household Size - Critical Values ............................................Table 6.14
Penetration by Household Size - Chart ............................................................Chart 6.5
Penetration by Householder's Age ...................................................................Table 6.9
Penetration by Householder's Age - Critical Values .......................................Table 6.15
Penetration by Householder's Age - Chart .......................................................Chart 6.6
Penetration by Income ......................................................................................Table 6.7
Penetration by Income - Chart .........................................................................Chart 6.4
Penetration by Income - Adjusted for Inflation ...............................................Chart 6.9
Penetration by Income by State - Adjusted for Inflation ................................Table 6.11
Penetration by Income by State - Sample Sizes .............................................Table 6.17
Penetration by Income - Critical Values ..........................................................Table 6.13
Index of Tables and Charts

Penetration by Labor Force Status ................................................................. Table 6.10
Penetration by Labor Force Status - Critical Values ................................. Table 6.16
Penetration by Labor Force Status - Chart ...................................................... Chart 6.7
Penetration by Lifeline Assistance Level ...................................................... Table 6.4
Penetration by Lifeline Assistance Status .................................................. Table 6.3
Penetration by State .................................................................................... Table 6.6
Penetration by State - Changes ................................................................. Table 6.2
Penetration by State - Changes - Map ......................................................... Chart 6.3
Penetration by State - Comparison by Level of Lifeline Assistance ............... Table 6.5
Penetration by State - Critical Values ......................................................... Table 6.12
Penetration by State - Map ....................................................................... Chart 6.2
Plant In-Service - Total ............................................................................. Table 11.12
Pool Results - NECA - Common Line ......................................................... Table 3.4
Pool Results - NECA - Traffic Sensitive ....................................................... Table 3.5
Price Indices - Annual Changes ................................................................. Table 7.2
Price Indices - Local and Long Distance Services - Annual Changes ........ Table 7.3
Producer Price Indices ............................................................................. Table 7.5
Rates - Local Business - Single Line ......................................................... Table 7.7
Rates - Local Residential .......................................................................... Table 7.6
Revenue per Minute - Average ............................................................... Table 7.8
Revenues and Other Operating Items ......................................................... Table 11.1
Revenues by Type of Carrier ................................................................. Table 1.8
Revenues from Telecommunications Service Provided for Resale .......... Table 1.5
Revenues from Telecommunications Service Provided to End Users .... Table 1.6
Revenues - Total ...................................................................................... Table 1.7
Revenues - Total Operating .................................................................... Table 11.7
Rural Health Care - Disbursements by Service Speeds Acquired ............. Table 5.3
Rural Health Care - Disbursements per Person by State ......................... Table 5.4
Rural Health Care Funding Commitments and Disbursements by State .... Table 5.2
Rural Health Care Funding Disbursements by Funding Year ................. Table 5.1
Safety Net Additive Support Payment Projections by State or Jurisdiction .... Table 3.7
Safety Net Additive Support Payment Projections by Study Area ............. Table 3.23
Schools & Libraries Commitments & Disbursements by Applicant & Service Type Table 4.1
Schools & Libraries Commitments & Disbursements by State & Applicant Type Table 4.2
Schools & Libraries Commitments & Disbursements by State & Service Type .... Table 4.3
Schools & Libraries Commitments & Disbursements per Student by State .... Table 4.5
Schools & Libraries Commitments per Student ........................................... Table 4.6
Schools & Libraries Disbursements by Service Provider Type ................ Table 4.4
Schools & Libraries Disbursements per Student ........................................... Chart 4.1
Schools & Libraries Disbursements per Student ........................................... Table 4.7
Standard Deviation Analysis of Residential Rates - 2003 ......................... Table 7.9
Standard Deviation Analysis of Residential Rates - Historical ................ Table 7.10
State Code Reference ............................................................................. Table 8.5
Subscribership - Household - United States .............................................. Table 6.1
Switch Downtime and Trunk Blocking ...................................................... Table 9.2
Switch Downtime Causes ..................................................................... Table 9.3
Switching Systems ................................................................................. Table 10.1
Index of Tables and Charts

Taxes ..................................................................................................................... Table 11.11
Telecommunications Industry Revenues by Service ........................................ Table 1.2
Telecommunications Industry Revenues - Total ............................................. Table 1.1
Telecommunications Revenues by Type of Carrier ....................................... Table 1.3
Telecommunications Revenues - Interstate .................................................. Table 1.16
Telecommunications Revenues - Intrastate .................................................. Table 1.15
Telecommunications Revenues - Total - by State ....................................... Table 1.13
Telecommunications Revenues - 2002 .......................................................... Table 1.14
Telephone Calls and Billed Access Minutes of Large ILECs ...................... Table 8.3
Transmission Systems .................................................................................... Table 10.2
Universal Service Program Requirements and Contribution Factors .......... Table 1.10
Universal Service Support - Distribution of Universal Service Payments ...... Chart 1.1
Universal Service Support Mechanisms ........................................................ Table 1.11
Universal Service Support Mechanisms - by State ..................................... Table 1.12
Unseparated NTS Revenue Requirement - by State or Jurisdiction ............. Table 3.18
Unseparated NTS Revenue Requirement - by Study Area ......................... Table 3.32
Unseparated NTS Revenue Requirement per Loop - by State or Jurisdiction ... Table 3.20
Unseparated NTS Revenue Requirement per Loop - by Study Area ............. Table 3.34
Universal Service Monitoring Report
CC Docket No. 98-202
2004

Introduction and Summary

This is the eighth report in a series of reports prepared by federal and state staff members for the Federal-State Joint Board on Universal Service in CC Docket No. 96-45 (Universal Service Joint Board). This report is based on information available to us as of May 2004. These reports contain information designed to monitor the impact of various universal service support mechanisms, and the methods used to finance them. These mechanisms were adopted by the Federal Communications Commission (Commission), based on recommendations from the Universal Service Joint Board. These reports are part of a monitoring program created by the Commission in 1997 to replace a similar program in CC Docket No. 87-339 that resulted in a series of nineteen Monitoring Reports. The current program incorporates most of the information that was collected under the previous program, and also new materials from the reports of the administrator of the universal service support mechanisms, the Universal Service Administrative Company (USAC). To enhance our monitoring ability, we have created an open docket, which allows data, materials, comments, and studies to be submitted by any interested party at any time.

The monitoring program has proven to be valuable, not only as a report on the effects of the Commission’s regulatory policies, but also as a complete census of all incumbent local exchange carriers. Because smaller carriers generally are exempt from most Commission reporting requirements, the Monitoring Report incorporates data from several sources, including the National Exchange Carrier Association (NECA) and USAC. USAC collects information from all eligible carriers to administer the universal service support mechanisms. NECA, at the direction of the Commission, collects information in order to administer the access charge pools and also provides information to USAC that is utilized in administering the Universal Service Fund. The Monitoring Report, therefore, contains the only available comprehensive data on all incumbent local exchange carriers, including data on such matters as the number of telephone lines, calling volumes, and certain types of costs.

This report presents data for the eleven subject categories selected for monitoring. The first section provides information on the contributions to the universal service support mechanisms and industry revenues, on which those contributions are based. The next four sections provide information on the various support mechanisms: low-income support; high-cost support; schools

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1 The last report was released on December 22, 2003. Universal Service Monitoring Report, CC Docket No. 98-202, 2003 (Data Received Through May 2003), prepared by the Federal and State Staff for the Federal-State Joint Board on Universal Service in CC Docket No. 96-45.

2 In some sections, data received in June have been included.


and libraries support; and rural health care support. The remaining six sections provide information on matters that might be affected by the support mechanisms: subscribership and penetration; rates and price indices; network usage and growth; quality of service; infrastructure; and revenues, expenses, and investment. The Monitoring Report is now published once a year.

The following are highlights of some of the material in this report. Section 1 provides an update on industry revenues and the universal service program requirements and contribution factors. Section 2 includes the latest data on the Lifeline and LinkUp programs. Section 3 includes the most recent projected payments for all of the high-cost support mechanisms, based on the quarterly reports from USAC. It also includes information from the latest filing by NECA for the high-cost loop fund. Section 4 includes updated data on the schools and libraries support mechanism. Section 5 includes updated data on the rural health care support mechanism. Section 6 includes the most recent Census data on subscribership from the Current Population Survey. It also includes data on telephone penetration by income by state and a discussion of the impact of Lifeline programs on penetration. Section 7 includes updated Consumer Price Index and Producer Price Index data and other updated rate information. Section 8 includes the latest NECA data on access minutes. Section 9 includes updated data on the quality of service from the Commission's Automated Reporting Management Information System (ARMIS) reports. Section 10 includes updated data on infrastructure from the ARMIS reports. Section 11 includes the latest information on revenues, expenses, and investment from the ARMIS reports.

This entire report is available electronically through the FCC-State Link Internet site, which can be reached at <www.fcc.gov/wcb/iatd/stats.html>. It is available in both page image (.pdf) format and in a compressed (.zip) format, which, when unzipped yields word processing and spreadsheet files. In addition, information received well in advance of the next Monitoring Report will be made available on an interim basis in separate staff reports or in raw data files (such as most NECA filings used in the Monitoring Report) on the FCC-State Link Internet site. In addition, the ARMIS data are available on the ARMIS Internet site, which can be reached at <www.fcc.gov/wcb/eafs/>.

For ease of public reference, parties submitting materials for this docket should provide a duplicate copy to the FCC's Reference Information Center, where copies of all materials filed in the docket are available for public reference.

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Publication: 2004 Universal Service Monitoring Report

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